

Creative Solutions Lab: Built Environment & Sustainability February 8, 2018

## **EQUITY IN OAKLAND:**

- 1. Economic vitality, providing high-quality jobs to our residents and producing new ideas, products, businesses, and economic activity so the city remains sustainable and competitive.
- 2. Prepared for the future with a skilled, ready workforce, and a healthy population.
- 3. Places of connection, where residents can access the essential ingredients to live healthy and productive lives in their own neighborhoods, reach opportunities throughout the city and region via transportation or technology, participate in political processes, and interact with the diversity of our residents.

#### WINTER MEETINGS: CREATIVE SOLUTIONS LABS

FEB Arts & Culture
5:30 PM - 8:00 PM

Location TBD

**FEB** Streets, Connectivity & Mobility

5:00 PM – 7:00 PM Location TBD

**FEB** Housing & Economic Opportunity

5:30 PM – 8:00 PM Location TBD

**FEB** Built Environment & Sustainability

5:30 PM – 8:00 PM Location TBD

#### WINTER MEETINGS: NEIGHBORHOOD DESIGN SESSIONS

FEB Old Oakland

2:00 PM – 5:00 PM E14 Gallery

FEB Chinatown

5:30 PM – 8:00 PM OACC



#### **OVERVIEW**

- Introduction, Timeline & Meeting Objectives
- Desired Outcomes & Initial Strategies
- Tell Us Your Ideas (Breakout Sessions)
- Next Steps



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#### **MEET THE TEAM**

#### **City of Oakland**

Lead Agency

Planning & Building Department (Strategic Planning)

#### Partner Departments

Economic & Workforce Development
Housing & Community Development
Public Works
Race & Equity
Transportation

#### **Consultant Team**

Specific Plan Lead

Dover, Kohl & Partners

**Economic Analysis** 

Strategic Economics

Transportation

Fehr & Peers
Toole Design Group

#### **Environmental Review**

Urban Planning Partners
Architecture + History LLC
Panorama Environmental
TOWN
Urban Advantage
William Self Associates

Urban Design

Opticos Design

**Equity Team** 

I-SEEED

Asian Health Services

Khepera Consulting

Oakulture

Popuphood

Center for Social Inclusion

Mesu Strategies

PolicyLink



### PHASE I (2015-2016): CHARRETTE & PLAN ALTERNATIVES

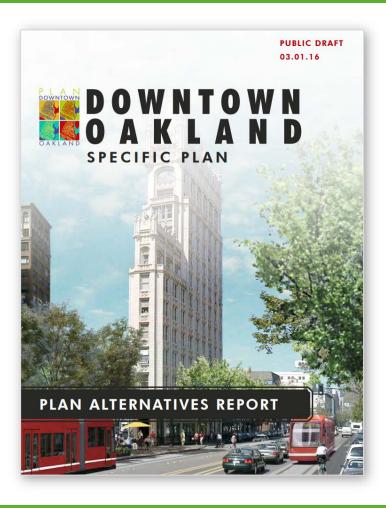
Charrette: Hands-On Session







#### PHASE I (2015-2016): MORE THAN 1,000 COMMENTS RECEIVED!



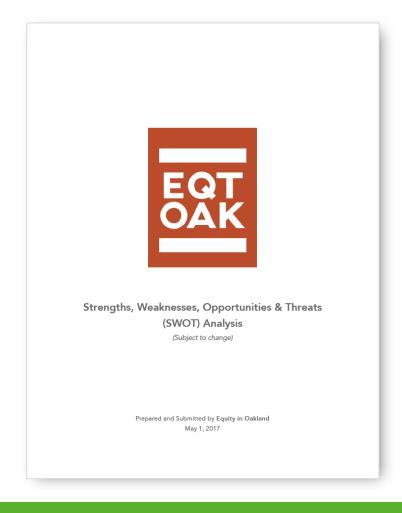
#### Plan Downtown Plan Alternatives Report Comments

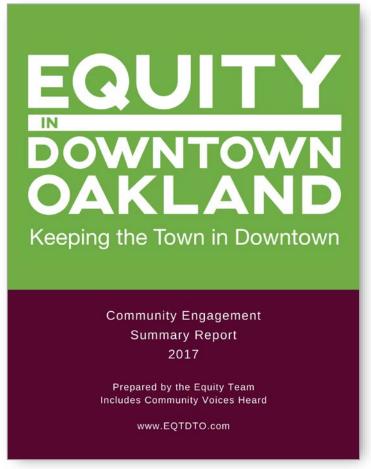
August 30, 2016

	Name	Affliation	Source	Topic	Date	Comment
54	Maggie Wenger	BCDC	2016-04-05 Letter	Environmental Sustainability	4/5/16	The Plan should include an analysis of how an increase in sea level under multiple sea level rise scenarios could impact the proposed project. The map on page 2.23 in the Plan Alternatives Report uses Adapting to Rising Tides data layers but misidentifies predicted inundation levels. The Plan should map at least 12" of sea level rise by 2050 and at least 36" of sea level rise by 2100 to meet California's State Guidance1. For comparison, the City of San Francisco is using 66" of sea level rise by 2100 as a high—end estimate to understand potential inundation risk. Although climate adaptation is not a focus of this plan, it is critical to the long—term success of these strategies.
55	Maggie Wenger	всос	2016-04-05 Letter	Environmental Sustainability	4/5/16	The Specific Plan also overlaps with the ongoing Adapting to Rising Tides Program, a collaborative project led by BCDC investigating sea level rise and storm event flood risk in this area. Development in the plan area, especially in Jack London Square, could be vulnerable to future flooding, storm events, and sea level rise inundation if not located or designed to be resilient to current and future flood risks. For more information on the results of that project, or to participate, please contact me or visit www.adaptingtorisingtides.org.
56	Marshawn Lynch	Beast Mode Apparel-Old Oakland	Email	Economic Development	3/22/16	Increase density in order to increase economic activity throughout Old Oakland.
57	June Grant	Blink!Lab Architecture (CAG member)	email	Connectivity & Access	4/5/16	Add analysis of commercial traffic to the report (notes that 3rd St. is an existing primary truck route frequented by cyclists)
58	June Grant	Blink!Lab Architecture (CAG member)	email	Connectivity & Access	4/5/16	Need for trees; suggestions for an approach to trees in general in the Jack London District
59	June Grant	Blink!Lab Architecture (CAG member)	email	Connectivity & Access		See Map mark up (increase "treed blvds" on Broadway (to 14th St.) 7th St., 6th St., and 5th St. from West Oakland to channel; in Jack London also 4th St., 3rd St., 2nd St. and Webster St.); mark up also identifies diesel truck waiting areas
60	Anonymous community member at Work- in-progress presentation	Boards at the Open Studio and Work-in- progress presentation		Environmental Sustainability	11/12/15	Amplified music to 10:30PM in parks/plazas
61	Anonymous community member at Work- in-progress presentation	Boards from Work-in- progress Presentation		Connectivity & Access	11/12/15	Bike/pedestrian bridge to Alameda

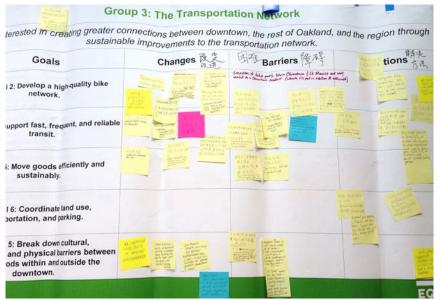


# PHASE II (2017-2020): EXPANDED EQUITY WORK, DRAFT PLAN REVIEW & PROJECT COMPLETION











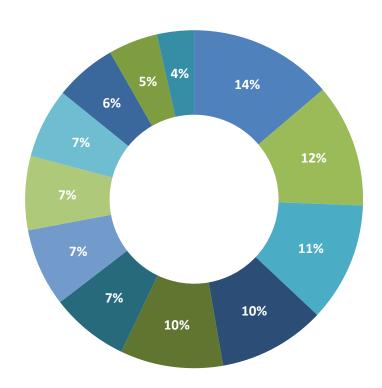
#### **CREATIVE SOLUTIONS LAB: OBJECTIVE**

Ensure we are **prioritizing the right issues**, **learn** about draft ideas for the plan and ongoing city initiatives, and **workshop** new ways to address the primary concerns in Downtown.



#### **COMMUNITY PRIORITIES: EQUITY WORKING GROUP MEETINGS**

Input from Participants on Built Environment, Recreation, Sustainability, and Health & Safety



#### **Topics In Descending Order:**

■ Safety

■ Density and Growth

■ Health & Cleanliness

■ Sustainability & Green Initiatives

■ Upgraded Services and Facilities

■ Mixed-Use and Mixed-Income

Preservation and Context-Sensitive Development

■ Parks and Rec Improvements

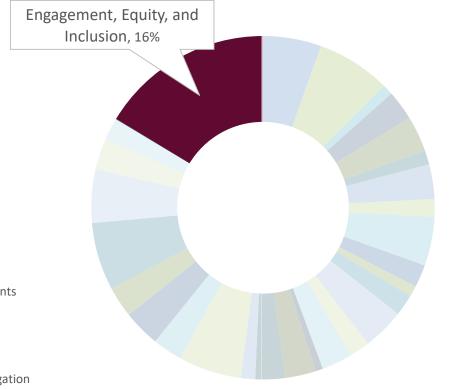
■ Street and Open Space Improvements

■ Homeless

■ Food and Community Agriculture

■ Climate Change Adaptation & Mitigation

#### Overall Input from Participants by Sub-Topic





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## ADDRESSING SAFETY, SUSTAINABILITY & BUILT EVIRONMENT IN THE PLAN: STEP-BY-STEP

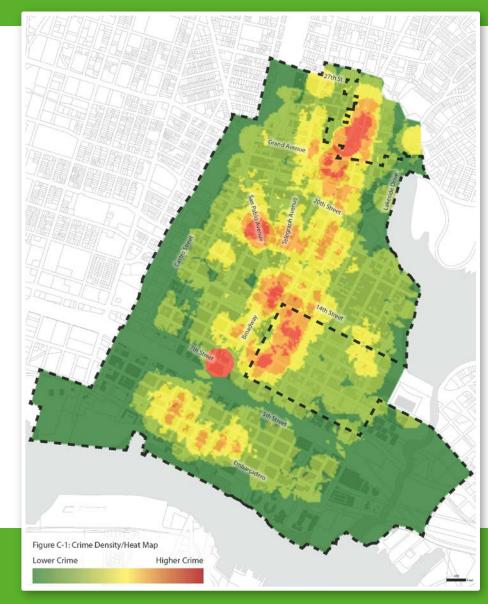
- WHAT ARE THE DESIRED OUTCOMES? (EMERGING GOALS)
- HOW ARE WE DOING TODAY? (EXISTING BASELINE CONDITIONS)
  - O WHAT'S THE STORY BEHIND THE DISPARITIES?
- WHAT WORKS TO TURN THE CURVE OF THE BASELINE? (STRATEGIES)
  - O HOW WILL WE MEASURE SUCCESS?



#### **OUTCOME: SAFE, SECURE & INCLUSIVE DOWNTOWN**

# **Existing Conditions & Disparities Hotspots for Crime:**

- Higher crime is focused largely along the Broadway corridor
- Areas with higher crime include:
  - Broadway-Valdez
  - Koreatown
  - Lake Merritt Office District
  - San Pablo Avenue
  - Latham Square
  - Chinatown





#### STRATEGIES FOR COMMUNITY SAFETY

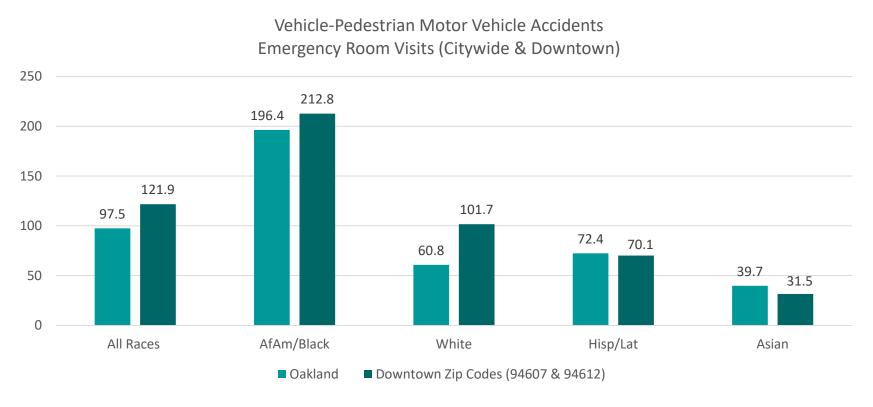
#### **Community Safety & Restorative Justice Methods:**

- Partnerships With Local Police
- "Beat Probation" or "Neighborhood Supervision"
- Peer Mediation/Jury and Dispute Resolution
- Anger Management and Mediation Courses for Parents, Teachers, etc.
- Community Guardians and "Natural Surveillance"
- Peacemaking Circles
- Community & Family Group Conferencing



#### **EXISTING CONDITIONS & DISPARITIES**

African Americans are more likely to suffer from pedestrian-motor vehicle accidents citywide



Source: Alameda County Public Health, 2013-3Q2015, downtown zip codes 94607 & 94612



#### STRATEGIES FOR PEDESTRIAN SAFETY

Providing more protections and increase the visibility of pedestrians on foot and in wheelchairs



**Curb Extensions** 

Creating a vibrant public realm through streetscapes, festival streets, and plazas



Parklet



#### **STRATEGIES FOR BIKE SAFETY**





#### **Safety**

- Minimize conflicts
- Reduce speeds
- Encourage yielding
- Delineate space
- Provide consistency

Photo credits: Toole Design Group

#### OTHER STRATEGY IDEAS WE'VE HEARD

More CCTV. Not safe for pedestrians!

"

Enhance "public safety" in a restorative justice sense in DTO without creating additional inequitable outcomes (i.e. profiling).

"

"

Adopt and implement the city's draft crosswalk policy (standard size increases/signal crossing times).

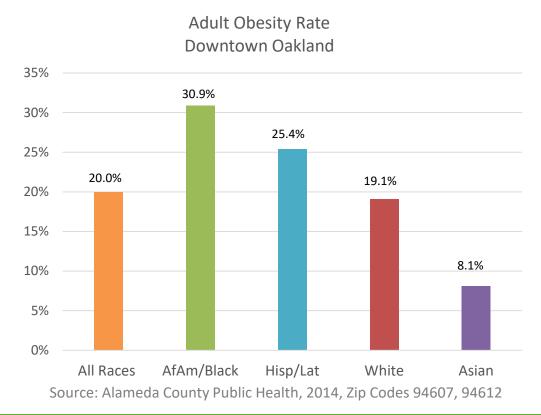
Add more cross walk signals: lengthen timing for seniors and improve lighting.

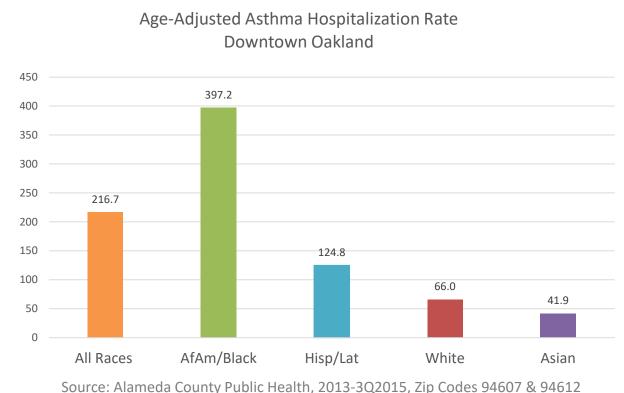


#### **OUTCOME: ALL RESIDENTS ARE ABLE TO LEAD HEALTHY LIVES**

#### **Existing Conditions & Disparities**

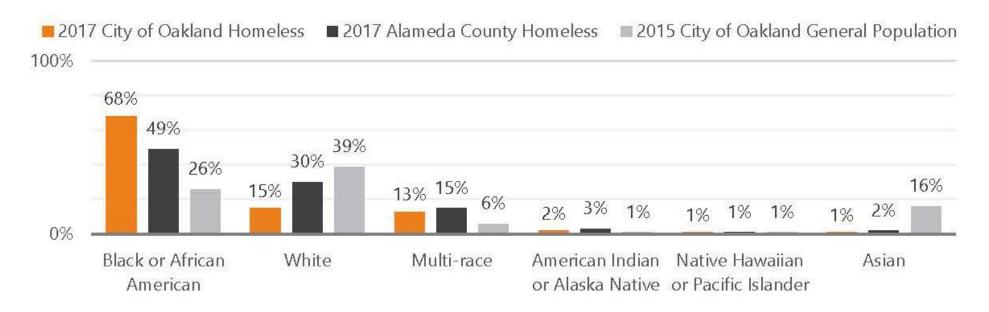
Racial inequalities appear downtown in place-based chronic disease rates, such as asthma and adult obesity





#### **EXISTING CONDITIONS & DISPARITIES**

Despite being only a quarter of Oakland's population, African Americans account for nearly two thirds of residents without homes



City of Oakland Homeless n = 2,761; Alameda County Homeless n=5,629
Source: Applied Survey Research. (2017). Alameda Homeless Count.
U.S. Census Bureau. (May 2016). American Community Survey 2015 1-Year Estimates, Table DP05: ACS Demographic and Housing Estimates. Retrieved from http://factfinder2.census.gov
Note: Percentages may not add up to 100 due to rounding.

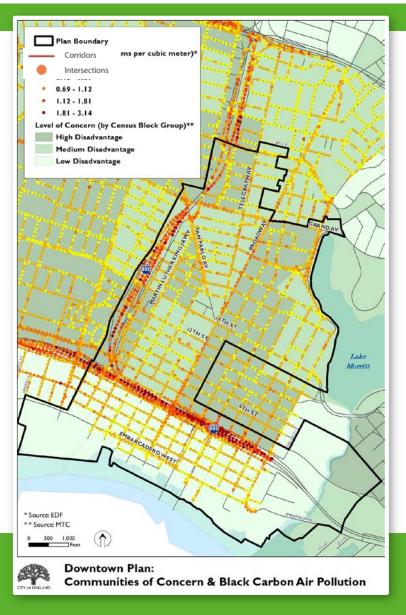


#### **EXISTING CONDITIONS & DISPARITIES**

Black carbon air pollution is of concern for the high-population neighborhoods adjacent to I-880 and I-980 where concentrations of pollution are the highest. These include:

- Jack London
- Chinatown
- Old Oakland
- West of San Pablo

Some of these neighborhoods are vulnerable "Communities of Concern"





#### STRATEGIES FOR HEALTH & CLEANLINESS

- Construction-related air pollution controls
- Reduced exposure to air pollution for project occupants
- Contaminant reduction during construction
- Reduced impacts from truck loading and delivery
- Reduced noise pollution in project construction
- Project-wide no-smoking policy
- On-site trash and blight removal
- Control and mitigation of blight-producing businesses
- Design for graffiti reduction



Bigbelly Trash & Recycling Bins with Wi-Fi Hotspots, New York City; Source: 6sqft.com



#### STRATEGIES FOR HEALTH & SAFETY

- Healthy development guidelines
- Increased access to affordable and high quality childcare
- Increased access to health care
- Healthy school siting
- Green schools
- Support for edible parks program
- Garden space and amenities
- Minimized use of fences and barriers
- Crime prevention through environmental design (CPTED)
- Community development to build social capital/belonging
- Universal design guidelines for new development



A volunteer at Afrika Town Community Garden, West Oakland; Source: East Bay Express/Facebook



#### STRATEGIES FOR ACTIVE DESIGN

## Implement Complete Streets Policies



Melbourne, Australia Princes Bridge; Credit: Flickr Digidoc2

## Prioritize the Pedestrian Experience



East 43<sup>rd</sup> Street, New York Closed for Pedestrians; Credit: Scott Heins *Gothamist* 

## **Use Temporary Demonstration Projects**



Pop-Up Bike Lanes, Telegraph Avenue; Credit: Matt Kleinmann Bike East Bay

#### STRATEGIES FOR HEALTHY COMMUNITIES

# **Celebrate Stairs**

16<sup>th</sup> Avenue Tiled Steps, San Francisco; Source: fubiz.net

#### Install Signs to Encourage Healthy Behaviors



Tilikum Crossing bike counter, Portland; Source: *Oregon Metro* 

## Increase Access to Healthy Food & Water



Fresh Moves Mobile Produce Market, Chicago; Source: Fast Company

## **Facilitate On-Site Physical Activity**



Fitness Equipment in a park in Bangkok, Thailand

#### **OTHER STRATEGY IDEAS WE'VE HEARD**

"

Community gardens, food coops, etc. Rotating farmers markets, EBT and sliding scale.

"

"

Any place with human activities shall have public restrooms. Someone must supervise and take responsibility for the sanitary issues. Oakland is much too unhygienic.

"

Ensure SROs and allocate dollars in city budget for mental health services.

"

Incentivize food businesses that promote coops and community through food.

"

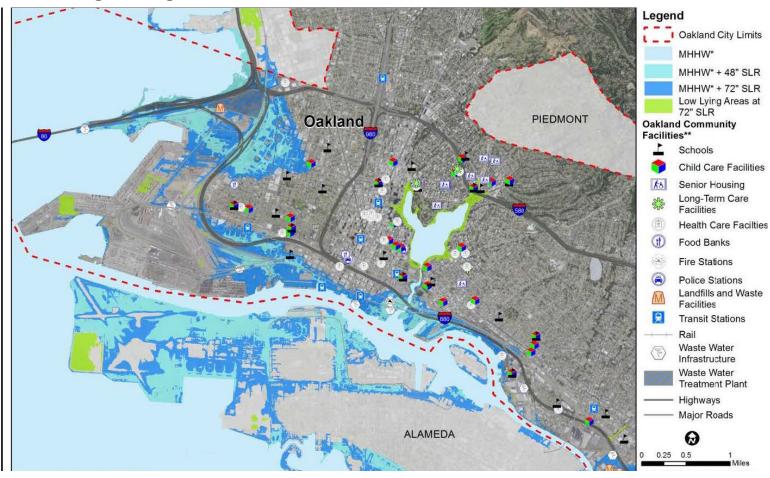


#### **OUTCOME: A SUSTAINABLE FUTURE FOR DOWNTOWN**

# Bay to rise 16 inches by mid-century and 55 inches by end of century

- The 48-inch water level can be used to approximate areas that would be permanently inundated with 48 inches of SLR, area that would be temporarily flooded due to a 100year storm with only 6 inches of SLR
- The 72-inch water level can be used to approximate areas that would be permanently inundated with 72 inches of SLR, or the area that would be temporarily flooded due to a 100year storm with 30 inches of SLR

#### Mean Higher High Water + 48 Inches and 72 Inches of Sea Level Rise



Source: Oakland Preliminary Sea Level Rise Roadmap



#### **EXISTING SUSTAINABILITY POLICIES**



#### STRATEGIES FOR RESILIENCE

- Encourage buildings that minimize resource use and pollution
- Concentrate new development and growth to minimize vehicle use
- Use trees and other soft infrastructure like bioswales, permeable paving and landscaping to manage and filter stormwater
- Design gravity storm drainage systems for projected sea-level rise
- Incorporate shoreline protection measures, protective setbacks, and other adaptation strategies into new developments
- Construct temporary floodways in parking lots, roads and walkways
- Require that critical infrastructure is above projected sea-level rise
   Design buildings for periodic inundation and prohibit below-grade
   habitable space in inundation zones



Protected Bike Lanes along Telegraph Avenue; Source: Bike East Bay



#### **STRATEGIES FOR RESILIENCE**

Strategy:	Examples:	Strategy:	<b>Examples:</b>
Stormwater BMPs Ordinance	New Orleans, LA	TDR: Transfer of Development Rights	Oxnard, CA
Green Building and Climate Checklist	Boston, MA	Additional Building Design Standards	New York, NY
Environmental Setback	Maine	Floodplain Regulations	King County, WA
& Buffers		Rolling Easements	NA
Conditional Development	NA	Rebuilding Restrictions	Greenwich, CT
Overlay Zone	Greenwich, CT		



#### **OTHER STRATEGY IDEAS WE'VE HEARD**

"

Sea level rise should be considered in new infrastructure, transportation and housing projects.

"

11

Ask new corporations and businesses to have higher taxes which can fund environmental justice issues - impact fees

"

"

Convert parts of paved streets to open ground for plants and rainwater treatment

"

Prioritize/incentivize businesses that use renewable energy.



#### **OUTCOME: AN INVITING PUBLIC REALM**



9<sup>th</sup> Street between Broadway and Washington Street



#### **EXISTING CONDITIONS & DISPARITIES**

Downtown is poorly connected to many surrounding neighborhoods, and street quality and conditions vary by neighborhood



San Pablo Avenue and Castro Street



9th Street between Broadway and Washington Street



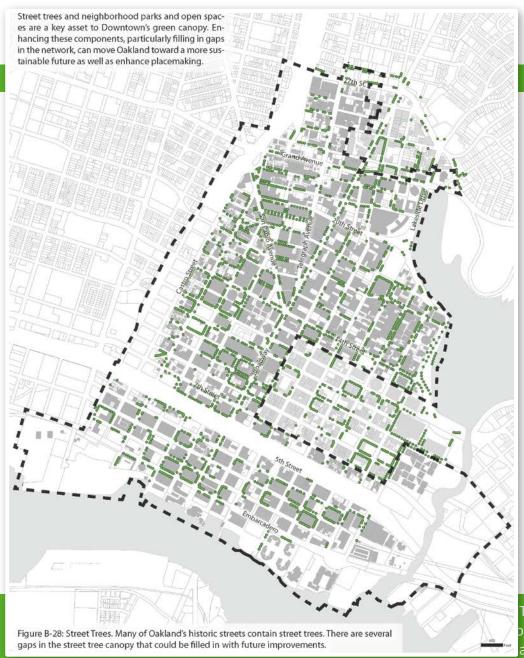
# **EXISTING CONDITIONS & DISPARITIES: ACCESS TO THE OUTDOORS**

Neighborhoods like Lakeside, KONO, and Jack London don't have as many places for community gathering, nature, and recreation, and neighborhoods like Chinatown don't have adequate outdoor and recreational space for the number of people who live there – particularly as the population continues to grow.



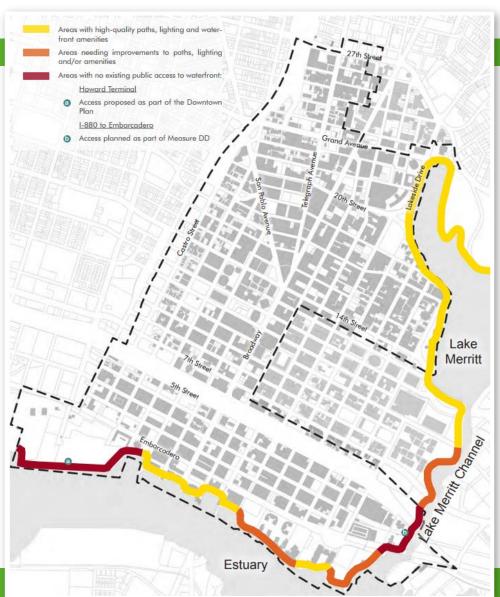
# **EXISTING CONDITIONS & DISPARITIES: STREET TREE CANOPY**

Street trees are a key asset to Downtown's natural green infrastructure. There's an opportunity to fill in the gaps in the urban tree canopy, ensuring a more comfortable walking experience for everyone.



# **EXISTING CONDITIONS & DISPARITIES: ACCESS TO THE WATERFRONT**

There are gaps in high-quality waterfront access and amenities. Enhancing the accessibility, view sheds, and quality of these areas can improve the quality of life for residents and visitors





#### STRATEGIES FOR PUBLIC SPACE AND RECREATION

- Coordinate new development with new parks, cultural gathering spaces and street improvements
- Small-scale pocket parks or plazas in neighborhoods west of San Pablo
- Increase waterfront access at Howard Terminal
- Introduce more gathering places
- Connect civic and shared outdoor spaces
- Line streets with trees
- Improve safety, comfort and maintenance of existing parks and plazas
- Provide amenities and programming that serve residents of all age, abilities and cultures



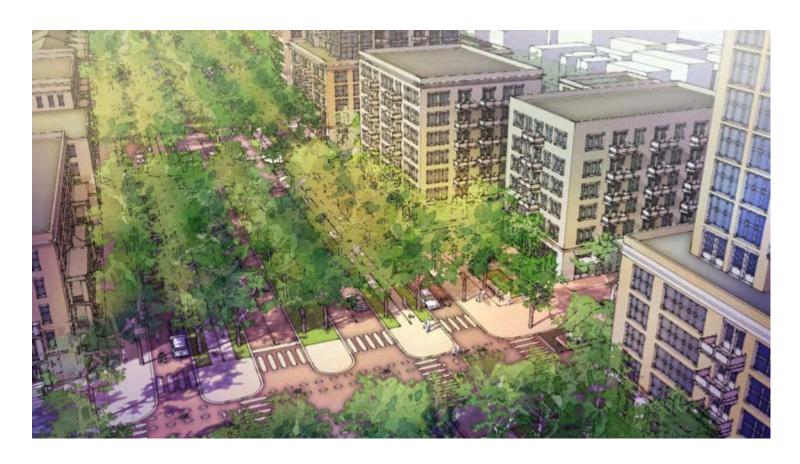
#### STRATEGIES FOR PUBLIC SPACE AND RECREATION

- Include more open space and parks near residences
- Transform Webster Street into a greenway connecting to the waterfront
- Make the iconic and historic waterfront a regional and local amenity with dining, living, entertainment, and civic uses



Figure E-33: Webster Green, connecting Jack London District to the waterfront

# STRATEGIES FOR PUBLIC SPACE AND RECREATION



# Replace I-980 with a Multi-Way Boulevard

- Re-establish connection between West Oakland and downtown
- Support generous accommodations for walking, biking and transit
- Create opportunities for new housing and other uses



#### **OTHER STRATEGY IDEAS WE'VE HEARD**

"

More active community space within open space, and gathering spaces, like amphitheaters.

Incorporate pocket-parks into new downtown developments.

"

Build some benches with cover for relaxation by Lake Merritt. Build a security line, a running track, and a pedestrian way around the lake.

11

Create wayfinding/ historical maps that speak to the youth.

"

"

Public spaces should be programmed by the people, not preprogrammed.





# OUTCOME: DEVELOPMENT SERVES OAKLAND'S NEEDS (JOBS, HOUSING, MAINTAINING LOCAL CULTURE, ETC.)



24 Jack London Square Redevelopment 2006 (Revised 2014)

25 377 2nd Street
Under Construction

26 325 7th Street Under Construction

27 2126 Martin Luther King Jr. Way Approved

28 Kaiser Center, 300 Lakeside Drive Approved

29 420 13th Street Zoning Approved

30 2538 Telegraph Avenue Building Permit Filed

31 1100 Clay Street Building Permit Filed

32 301 19th Street
Under Construction

33 585 22nd Street

Zoning Approved, Permit Filed

34 24th and Harrison Street Building Permit Filed 38 1700 Webster Street Under Construction

4th and Madison Street
Under Construction

40 Broadway and 27th Street
Under Construction

419 459 23rd Street
Under Construction

Brooklyn Basin, 250 9th Avenue
Building Permit Filed

43 2302 Valdez Street Under Construction

44 459 8th Street

Under Construction
45 612 18th Street

Building Permit Filed

1630 San Pablo Avenue

Under Construction

47 Hampton Inn Hotel, 378 11th Street

Building Permit Filed

48 Uptown Station, 1955 Broadway

48 Uptown Station, 1955 Broadway
Under Construction



1110 Jackson Street
Project Completed 2017

50 Kapor Center, 2134-2148 Broadway Project Completed 2016

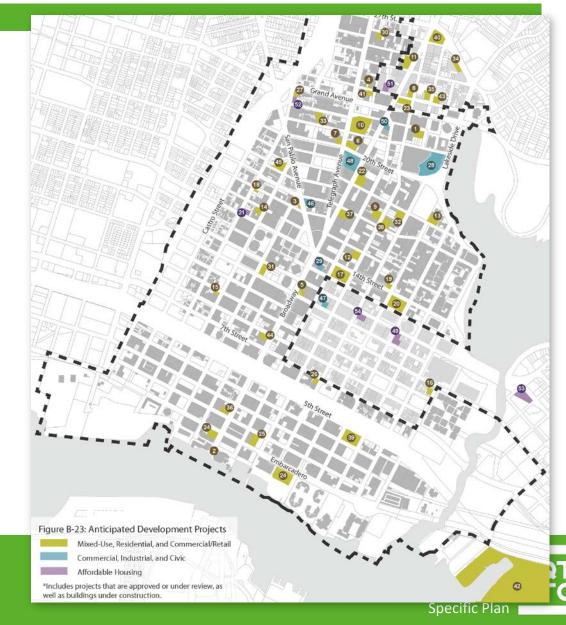
61 Harp Plaza Apts, 430 23rd Street Rehab

Embark Apts, 2162 MLK Jr. Way Predevelopment

53) W12, East 12th Street and 2nd Ave Predevelopment

285 12th Street Remainder Project

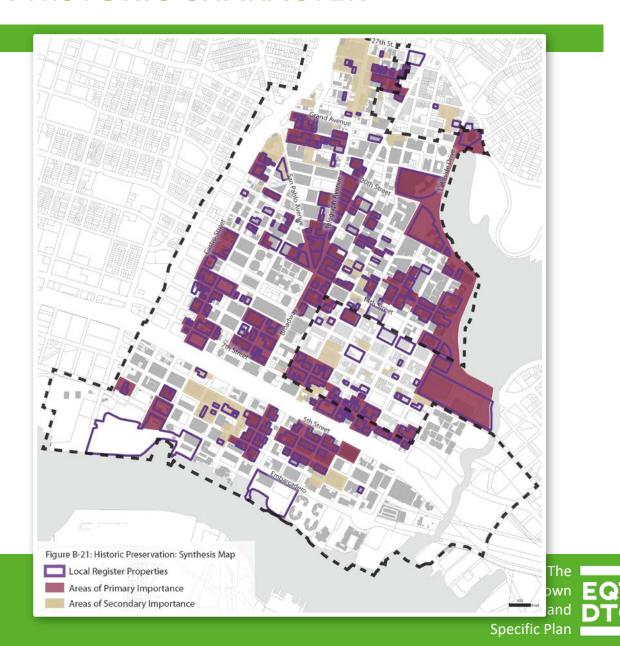
Predevelopment



#### **EXISTING CONDITIONS & DISPARITIES: HISTORIC CHARACTER**

# Oakland has a wealth of Historic Buildings and Neighborhoods:

- 1. Local Register recognizes City's most important buildings and districts
- 2. Areas of Primary Importance (API) are areas that appear eligible for the National Register of Historic Places
- 3. Areas of Secondary Importance (ASI) are generally sites and districts of local interest



# **EXISTING CONDITIONS & DISPARITIES: UNDERUTILIZED SPACE**

Downtown Oakland contains a large number of underutilized sites and redevelopment opportunities, including vacant and under-used buildings, surface parking lots, and vacant parcels.



# STRATEGIES FOR ACCOMMODATING JOBS & PEOPLE

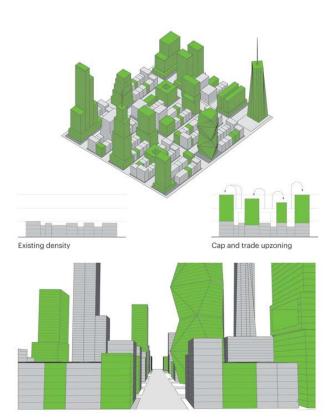
# **Density**



# STRATEGIES FOR ACCOMMODATING JOBS & PEOPLE

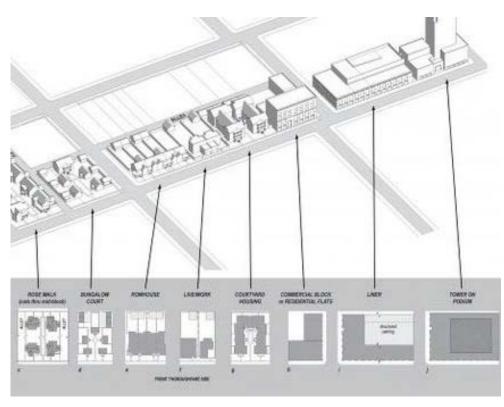
# **Traditional Zoning** Existing density Traditional upzoning

#### **TDR and Incentives Strategy**



Illustrations by SHoP Architects for A Country of Cities: A Manifesto for an Urban America

#### Form-Based Code



Development along the Transect; Source: bettercities.net



#### STRATEGIES FOR ACCOMMODATING JOBS & PEOPLE

Provide strategies that will ensure a mix of building types, heights, and uses in Downtown. Some strategies include:

- Unified Development Codes
- Form-Based Codes
- Transit-OrientedDevelopment
- Design Guidelines
- Parking requirement reductions

- Street Design Standards
- Zoning Overlays
- Incentive Zoning
- Targeted Funding Sources

# STRATEGIES TO GROW WHILE PRESERVING UNIQUE CHARACTER

- Relate the height, bulk, scale, and massing of new buildings to the important attributes of the existing city pattern, especially near City Landmarks
- Encourage adaptive reuse of vacant or underutilized historic buildings by creating an easily available and implemented set of incentives for property owners such as:
  - Permit streamlining and fee reductions
  - Application of the California Historic Building Code
  - Adjustments to parking requirements
  - Transfer of Development Rights
  - Federal Historic Preservation Tax Credits
  - Mills Act Contracts



# STRATEGIES TO GROW WHILE PRESERVING UNIQUE CHARACTER

# What works: adaptive reuse examples in downtown



Telegraph Lofts (1929), Converted into 54 Live/Work Units, 11,000 sf of retail, and 28,000 sf of self-storage. Source: Commercial Cafe



Uptown Station (1929) currently being converted to offer creative office space and retail.

Source: Skyrise Cities, Rendering by Steelblue



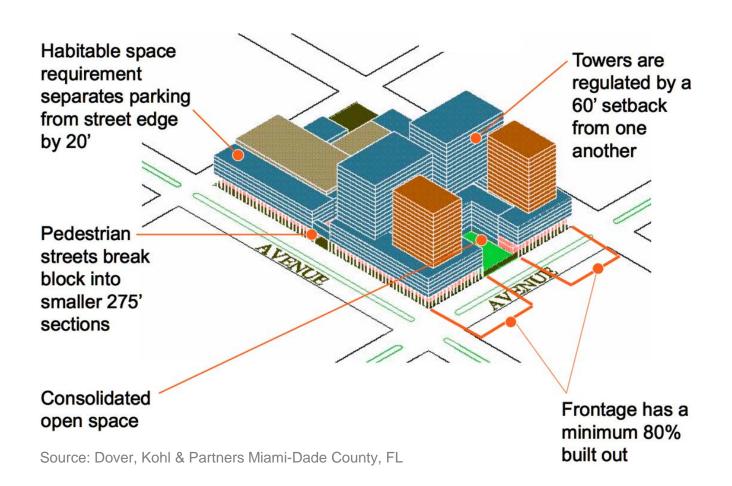
Swan's Market (1917) converted into housing, commercial, dining and arts space. Source: *Swansway.com* 



#### STRATEGIES TO IMPROVE THE PUBLIC REALM

# What works: regulating specific urban form (a case study)

- Tower Location & Form
- Public Open Space
- Parking Location
- Frontage
- Transitions





# **OTHER STRATEGY IDEAS WE'VE HEARD**

11

Guide & shape new development to meeting housing, jobs, retail, and transit goals.

"

11

Don't let historic building preservation unreasonably hold up new residential growth. We need places to live now not 50 years ago.

"

"

Develop clear criteria and policy recommendations for historic preservation.

"

Pay attention to the existing environment and context when proposing increased density.



#### **KEEP SHOWING US WHERE PROBLEMS & OPPORTUNITIES ARE**



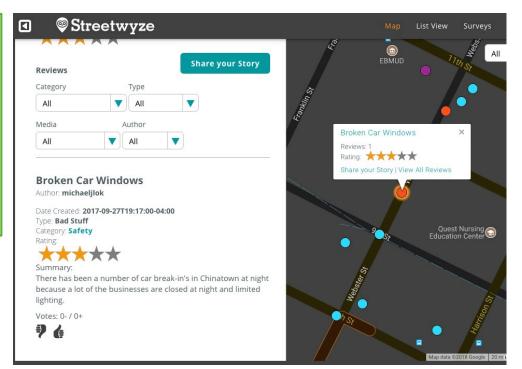


# **KEEP SHOWING US WHERE PROBLEMS & OPPORTUNITIES ARE**











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# **TELL US YOUR IDEAS**

# **Small Group Discussions (45 min)**

- What other ideas do you have to help achieve these outcomes?
- What ideas best address Downtown's priority Built Environment & Sustainability issues?
- Are these short-term, mid-term, or long-term actions?
- What are the tradeoffs for each of these strategies?
- What are the potential equity impacts of these strategies?



# THE CHALLENGE: EXAMPLE

# Outcome: Ensure all Downtown Oaklanders are able to lead healthy lives.

Strategies	Short/Mid/Long-Term	Pros	Cons	Equity Impact
Implement complete streets policies.				
Create an edible parks program and encourage community gardens on vacant public land.				
Build and maintain more public restroom facilities throughout Downtown.				
Other ideas:				



# **TELL US YOUR IDEAS**

# **Table Topics:**

- 1. A safe, secure, and inclusive downtown.
- 2. All downtown residents are able to lead healthy lives.
- 3. Ensure a more sustainable future for downtown.
- 4. An inviting public realm that serves everyone.
- 5. Development serves Oakland's needs and enhances its existing character.



# **BREAKOUT SESSIONS**





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# **PROCESS**





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