Oakland City Planning Commission Design Review Committee

Case File Number: PLN 19158

Location:	2008 Wake Avenue
Assessor's Parcel Number(s):	018 050800700
Proposal:	Construct a 171,765 sq.ft. 50-foot tall recycling facility on vacant parcel at
	the former Oakland Army Base. The building will serve as the new
	California Waste Solutions Recycling (CWS) facility.
Applicant:	RPR Architects
Contact Person/ Phone Number:	Kathleen Rousseau representing California Waste Solutions (CWS) 510-272-
<u> Paritural de la capación de la cap</u>	0654.
Owner:	City of Oakland
Case File Number:	PLN19158
Planning Permits Required:	Major Conditional Use Permit
General Plan:	Business Mix
Zoning:	Gateway District Industrial Zone (D-GI)
Environmental Determination:	TBD
Historic Status:	NA
City Council District:	District 3
Finality of Decision:	NA
For Further Information:	Contact Case Planner: Corey Alvin, (510)238-6316 or
	calvin@oaklandca.gov

SUMMARY

The purpose of this report is to provide design review analysis for a new 171,765 square foot, 50-foot tall recycling facility building to be constructed on a vacant lot currently owned by the City of Oakland referred to as CN-1 within the North Gateway portion of the former Oakland Army Base (OARB) Redevelopment Plan Area. The project sponsor, California Waste Solutions (CWS) is a local recycling company headquartered in West Oakland with existing facilities at 3300 Wood Street and 1820 10th Street. CWS' existing West Oakland facilities would be closed. Its recycling operations would be permanently relocated to a newly constructed recycling facility 2008 Wake Avenue. In addition to recycling operations, an informational area to accommodate scheduled tours of the facility is provided at the two-story front entry of the building facing Wake Avenue.

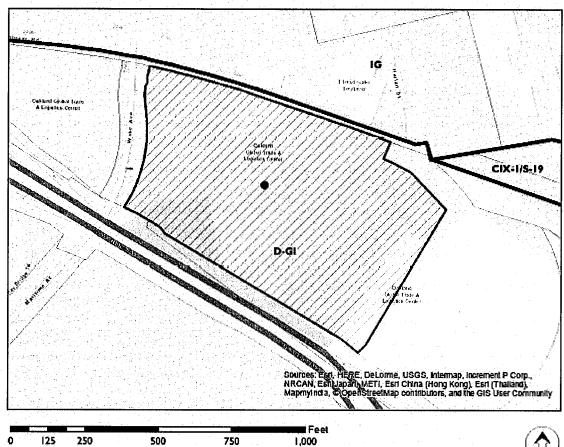
The new recycling facility would be situated on the lot with the front entry facing west and surrounded by ample asphalt to accommodate heavy truck circulation to and from the site. Landscaping including bio-swales would be planted along the perimeter of the parking and loading areas and act as a buffer from the surrounding parcels. The proposal is comprised of a two-story, 170,765 square-foot (sf) recycling facility including approximately 6,000 square feet of administrative office space and approximately 1,600 square feet of educational/observation areas to be used as CWS' Oakland headquarters.

PROJECT SITE AND SURROUNDING AREA

The site is a 14.36-acre vacant lot at the northeast corner of Maritime Street and West Grand Avenue. Maritime Street northbound changes to Wake Avenue as Maritime Street crosses West Grand Avenue. The site address is known currently as 2008 Wake Avenue and is surrounded by

East Bay Municipal Utilities District and a BNSF rail spur to the north, a 10-acre vacant city owned lot and I-880 to the east, Grand Avenue overpass to the south and a 16.7-acre truck parking lot operated by OMSS to the west. The site is not within 100 feet of the ordinary highwater mark and would not be subject to the requirements of the Creek Ordinance.

Location Map





PROJECT BACKGROUND

In 2002, the City and the Port of Oakland independently adopted the OARB Area Redevelopment Plan and similarly certified the 2002 OARB Redevelopment Plan EIR (2002 OARB Environmental Impact Report, or EIR). Subsequently in 2012, the City and the Port adopted the 2012 Addendum to the 2002 OARB EIR (2012 Addendum). The 2012 Addendum analyzed a land use program in the North Gateway area that assumed approximately 27.3 acres north of West Grand Avenue would be reserved for up to 379,610 square feet of use for indoor recycling facilities. The North Gateway was anticipated to include three land uses including "site CN1: a recycling facility within an approximately 206,000 square foot building (the subject site), site CN2: a recycling facility within an approximately 173,700 square foot building, and site CN3: a truck services facility in a small, 830 square foot building.

The applicant, California Waste Solutions (CWS), is a local recycling company headquartered in Oakland with existing facilities at 3300 Wood Street and 1820-10th Street. CWS is proposing to purchase the vacant 14.36-acre City owned lot at 2308 Wake avenue, construct a new facility and relocate its existing operations to the new facility. Pursuant to obtaining all required discretionary permits for the proposed use and construction of the site, the City of Oakland would consider transfer of the property to CWS subject to the terms of a Disposition and Development Agreement. The subject parcel is zoned within the D-GI Industrial District. The proposed use falls within the "Extensive Impact Civic-Curbside Recycling Collection" Activity land use Classification. A Major Conditional Use Permit (CUP) granted by the Planning Commission is required for this land use at the subject parcel.

An Exclusive Negotiating Agreement (ENA) by and between the City of Oakland and California Waste Solutions was authorized by Oakland City Council Resolution 87308 on July 24, 2018. An extension to the ENA was granted from July 25, 2019 to October 22, 2019. And extended again from November 10, 2019 to February 8, 2019 (pending). The new facility is intended to receive, process and transfer up to 850 tons per day of multiple material streams including residential and commercial recycling material (i.e. the material collected from recycling bins, recycling carts and other recycling containers). The actual amount of materials processed and building components that would be permitted at the new location is subject to the granting of a CUP and the necessary CEQA review of the proposed operation.

PROJECT DESCRIPTION

The newly constructed recycling facility would accommodate a first-floor lobby area, a second floor educational and observation area, first and second floor administrative offices, a material receiving area, a material recycling and recovery area with processing equipment, a bale storage area, a material shipping area, a truck maintenance area and a dispatch area. The outdoor areas would accommodate employee parking, collection truck parking, a weighing scale and a scale house. The facility would also provide for compressed natural gas fueling, maintenance and dispatch for recyclable collection operations.

GENERAL PLAN ANALYSIS

The General Plan Land Use designation for this property is Business Mix. The Desired Character of Uses Section of policy adopted for the Business Mix Land Use category includes warehouse and distribution, truck and rail transportation services and offices. (Oakland General Plan Land Use Diagram p. 152)

The General Plan also identifies several Industry and Commerce Objectives for this area including:

- Policy I/C1.1 Attracting New Business:
 - The proposed project will provide business activity on a parcel that is currently vacant. New ancillary recycling businesses and new shipping and material fabrication businesses would be encouraged to locate in the vicinity.
- Policy I/C1.2 Retaining Existing Business:
 - Development of the site to accommodate large scale recycling business near shipping and transit centers and away from residential areas would help to provide a stable platform for business retention.
- Policy I/C1.5 Using City owned Property to Stimulate Economic Development:

 The subject parcel is currently owned by the City and it has been determined that economic development would be better stimulated by initiating the transfer of the parcel to a firm that is incentivized to develop the parcel and relocate its business operations that are consistent and compatible the surrounding land use.
- Policy I/C5.3 Planning for the Army Base:
 - The proposed project and its environmental impacts were contemplated in the 2012 EIR Addendum.

The project complies with the General Plan by providing a new location for CWS that minimizes the impact of truck intensive operations in a West Oakland community that has been historically disproportionally impacted by the degradation of air quality caused by diesel truck emissions and truck activity.

ZONING ANALYSIS

The site is zoned D-GI. The D-GI zone "is intended to facilitate implementation of the Oakland Army Base Reuse Plan

The following table compares the proposed project with the D-GI development standards:

Zoning Analysis Table (includes only applicable regulations):

Criteria	D-GI District Zoning	Proposed	Analysis
Land Use			
"Extensive Impact Civic - Curbside Recycling	P(L2)	170,765 square foot recycling facility	Major Conditional Use Permit required based on size of
Collection" Activity		including 6000 square feet of office/educational	facility
		space	
Development Standards			
Lot Area	5,000 square feet min.	14.36 acres	Complies
Minimum Setbacks	None	80-foot front setback, 75- foot side setback and 330- foot rear setback	Complies
Maximum Floor Area Ratio	5.0	Less than 1.0	Complies
Building Height	65-foot height limit	46 feet plus 7.5-foot equipment screens	Complies
Parking	No minimum, number of parking spaces to be prescribed by the Director of Planning.	268 employee and truck stalls and more than 10 bike parking stalls	Complies
Pubic Art	Required	Applicant will install on- site art	Complies

DESIGN AND RELATED ISSUES

Site design and building design of all projects in the D-GI zone are subject to the requirements of the D-GI District Design Standards. The intent of the Design Standards is to:

- Ensure high quality design through the use of quality building materials, pleasing building composition and form, and visual interest.
- Create a functional environment consistent with the industrial nature of the D-GI Zone.
- Enhance the view of the district as seen from the street and nearby freeways.
- Reduce the potential for criminal activity through the use of Crime Prevention Through Environmental Design (CPTED) principles.
- Utilize landscaping to soften the urban industrial character of the district, enhance the architecture of the site, and provide appropriate visual screening and environmental benefits; and
- Create a district with a visual identity the incorporates characteristics of Oakland industrial architecture in a contemporary way and reflects current industrial design and construction methods.

The following table compares the proposed project with the D-GI District Design Standards

Criteria	Design Standard	Analysis
Site Design Section 1.1. Surfacing,	All driveway, parking and	The paving material proposed for this project meets
 	loading areas shall have	these requirements.
	durable, dustless, all weather	
C (10D 1	surface.	
Section 1.2 <u>Pedestrian</u>	A clearly identifiable pathway	The plan does not show that a 5-foot wide pathway
Pathway	to the main building entry with a minimum width of 5 feet is	from the street and parking areas is identifiable.
	required from the street and	
	from parking areas.	
Section 1.3. Fence/Wall	10-foot maximum height.	Complies
Height		
Section 1.4. Fence /Wall	The above 42 inches shall have	Complies
<u>Fransparency</u>	a transparency of 70%	The second secon
Section 1.5. Screening of	Shall be enclosed and no taller	Complies
Utility Equipment and	than 2 feet above the object	
Trash Collection Areas	being screened not exceeding	
0 100	15 feet.	
Section 1.6. <u>Secured</u>	Areas of the site not visible	Complies
<u>Areas</u>	from the street shall be secured	
	with a fence, wall or similar barrier during non-business	
	hours.	
	nours.	
Section 1.7. Perimeter	All perimeter security fencing	No perimeter fencing is proposed.
Security Fencing	shall be made of durable	Part Part Part Part Part Part Part Part
Materials and Colors	materials.	<u>kana dia mana</u> matahan mangai mana
Section 1.8. <u>Barbed Wire</u>	Prohibited	No barbed wire or razor wire is proposed.
and Razor Wire		
Section 1.9. <u>Secured</u>	Vehicle entry gates shall be set	Complies
<u>Entries</u>	back from the street at least 50	
0-4:110 37.111	feet.	
Section 1.10. Vehicle Maneuvering	Adequate maneuvering space	Trucks entering the site pass through the employee
vianeuvering	shall be provided so that all vehicles may exit the site	parking area. The plans show conflicting directional arrows that may limit vehicular maneuvering.
	moving forward.	arrows that may mint venicular maneuvering.
Building Design		
Section 2.1. Exterior	Allowable building wall	The proposed project does not propose any
Building Wall Materials	materials are concrete, stucco,	unallowable building material.
	masonry, fiber cement (and	3
2 - 1 1	other similar composites), glass,	
	metal and solid wood plywood,	#* ##
	plastic, vinyl, and fiberglass are	
	not allowed, except as accent	
	materials.	
Section 2.2. Main	The main building pedestrian	The main building entry of the proposed building
Building Entry	entry shall be clearly	incorporates contrasting colors, textures and
	identifiable from the street.	fenestration and is distinctive to the rest of the
		building

Criteria	Design Standard	Analysis
Site Design		
Section 2.3. Front Office	Buildings with two or more use	The office/education areas of the building is
Space and Loading Dock	areas shall be clearly visually	distinctive and is the only two story portion of the
Space	distinguishable.	building.
Section 2.4. Building	Building walls over 100 feet in	The north, south and west elevations all incorporate
Wall and Articulations	length shall contain a system of	building wall articulation. The east elevation does n
	articulating architectural	meet this requirement.
ingen in de la companya di series d La companya di series de la companya	systems.	
Section 2.5. Street	50-foot setback requirement	The truck docks and dock doors of the proposed
Facing Truck Docks and	with architectural detaining	project are setback at least 50 and are either recesse
Truck Doors		or are hooded with canopies.
Section 2.6. Secured	Kiosks at secured entries should	The entry gate kiosk (scale house) has not yet been
Entry Buildings	be designed to be compatible	fully designed to measure compliance.
	with the industrial character of	
	the site,	
Section 2,7. Window	Windows shall incorporate	There are minimum windows incorporated into the
Articulation	articulating details.	design of the proposed building.
Section 2.8. Window	Windows shall be recessed.	It is not clear from the submitted plans windows are
Recess	White ws shall be recessed.	recessed
Section 2.9. Roof	Locate building equipment	Protrusions appear to be kept to a minimum except
Penetration/Equipment	within the building envelop if	for the proposed installation of solar panels.
Chetration Equipment	feasible to avoid excessive	Tor the proposed histaliation of solar panels.
	protrusions on the roof.	
Section 2.10. Solar	Proposed solar panels shall be	
		Solar panels are proposed and included in the
Panels	incorporate into the overall	planset.
Section 2.11. Visibility	project.	NTA
n Certain Activities	INA	NA
Landscaping/Lighting	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	
Section 3.1. <u>Tree and</u>	Tree and plants shall be	Complies
Plant List	approved from the approved	
	Tree and Plant List	
Section 3.23.3. Canopy	Canopy trees are required in	Complies
Trees, Parking, Truck	parking areas and on the	
\reas	perimeter of truck areas.	
Section 3.4. Landscape	5-foot landscape strip required	Complies
Buffer – Parking.	between off-street car and truck	
oading and Storage	parking, loading and storage	
<u> Areas</u>	areas and adjacent streets.	
Section 3.5. <u>Landscape</u>	5-foot landscape buffer is	Complies
Buffer - Buildings	required along foundation of at	
	least 50% of the building walls	
<u> </u>	visible from the street.	
Section 3.6. Screening	Landscape areas adjacent to a	Project site is not adjacent to a freeway.
Trees on Sites Adjacent	freeway shall contain trees for	
o Freeways.	visual screening	
Sections 3.7., 3.8., and	Minimum illumination, design	Must comply with the requirements of the Standard
3.9. <u>Lighting Design</u>	and shielding	Condition of Approval and the Mitigation
	-	Monitoring and Reporting Program (SCA/MMRP)
		and would be evaluated during the building permit
		process.
Signs		P100000.

Criteria	Design Standard	Analysis
Site Design		
Section 4.1. Signs	All signs must comply with the	A Master Sign Program for CWS has not yet been
	Master Sign Program for D-GI	developed.
	Zone as approved by the	
	Director of City Planning	

Design of the proposed industrial building substantially complies with the Gateway Industrial District Design Standards. Site circulation and façade treatment to better articulate continuous rows of loading docks and roll up doors could be achieved pending resolution of issues discussed below.

Issues:

With exception of the visible concrete foundation, the metal frame building tilt up structure is adorned with metal and aluminum of varying textures and colors. The building has very little glazing which would increase the level of desired fenestration, particularly along the south facing façade. It is recommended that the applicant consider adding more windows or perhaps incorporating more prominent windows along the south façade which faces West Grand Avenue.

The front entry is more distinctive than the rest of the building. It has two floors and is a bit more visually vertical from the street. Although distinctive with adequate variation in color and materials, the front façade of the building lacks any reflective quality achieved by adding windows. The applicant is again encouraged to consider adding more windows to the front façade.

The east elevation does not appear to satisfy the Design Standard Section 2.4 which requires a system of articulation for walls over 100 feet long.

The submitted plans do not show a clear 5-foot pathway from the street and parking areas nor do the plans demonstrate adequate vehicle maneuverability in the parking and truck access areas.

RECOMMENDATION

Staff recommends the DRC review and comment on the proposed CWS Recycling facility project, with attention to the issues raised by staff in this report.

Prepared by:

Corey Alvin, Planner IV

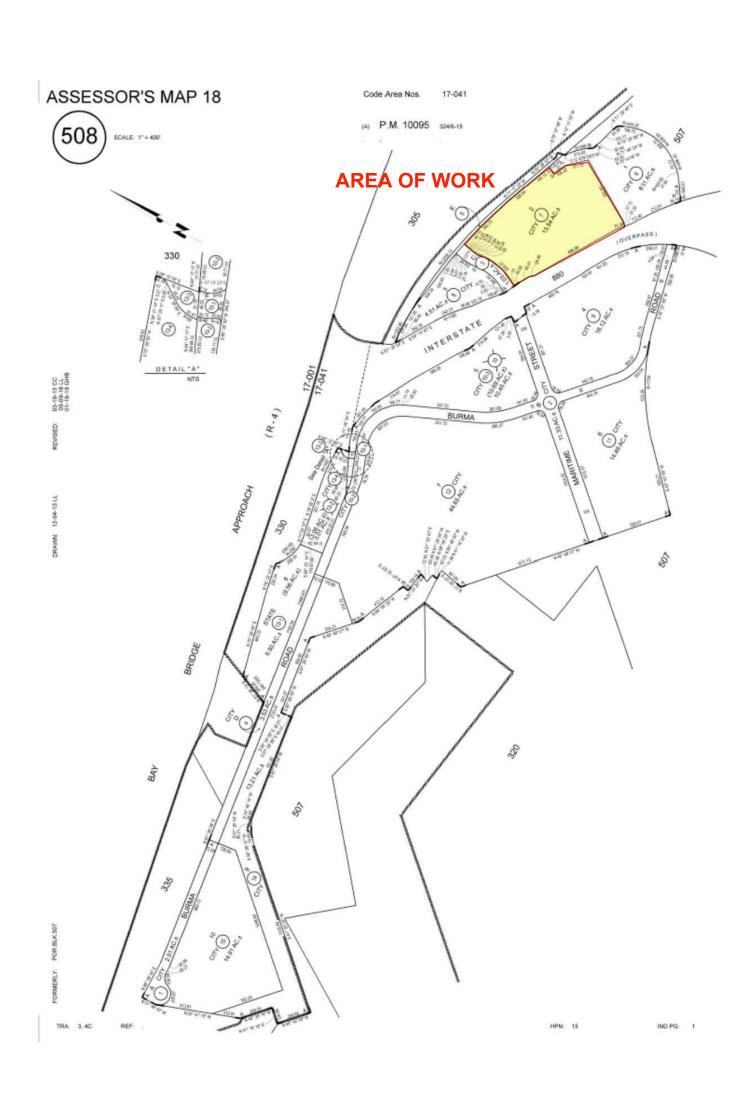
Reviewed by:

Catherine Payne, Acting Development Planning Manager

Bureau of Planning

Attachment A:

A. Proposed North Gateway (CWS) Recycling Facility plans, dated June 17, 2019

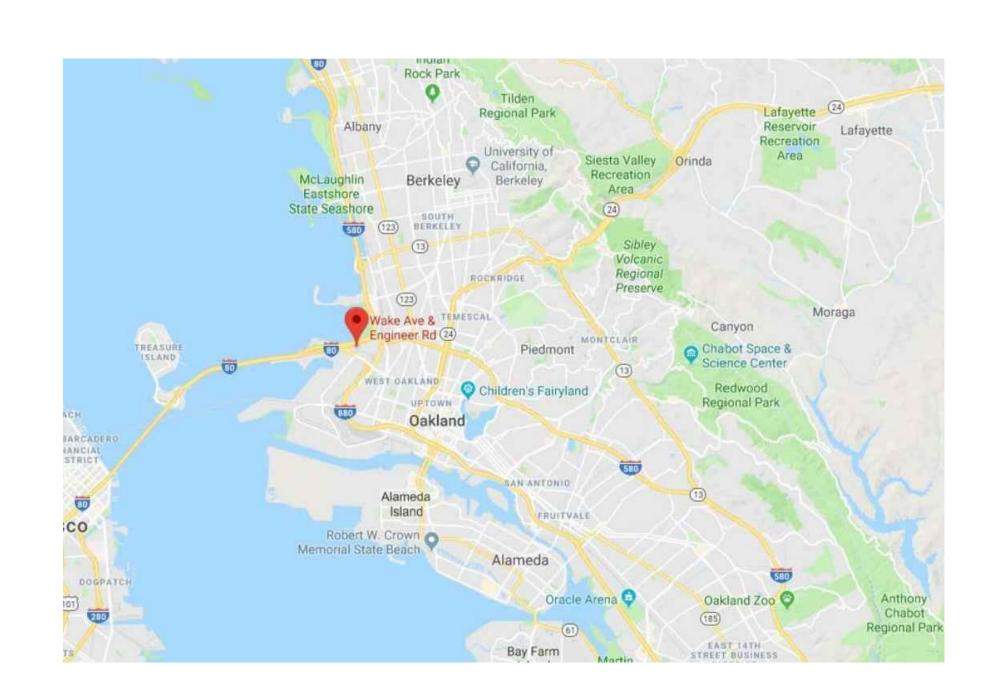


ASSESSORS PARCEL MAP



NORTH GATEWAY RECYCLING FACILITY

VICINITY MAP



LOCATION MAP



DESIGN TEAM

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CONTACT: Kathleen Rousseau EMAIL: kar@rprarchitects.com

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CONTACT: Bahram Khamenehpour

SHEET INDEX

GENERAL G0.0 - Cover Sheet

CIVIL

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C1.3 - Utility Plan

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ARCHITECTURAL

A4.2 - Renderings

A4.3 - Renderings

A1.1 - Conceptual Site Plan
A1.2 - Site Lighting Plan
A2.1 - Overall Building Plan
A2.2 - Enlarged Office Plan
A2.3 - Enlarged MRF Admin Plan
A2.4 - Enlarged Maintenance Admin Plan A3.1 - Exterior Elevations A4.1 - Renderings







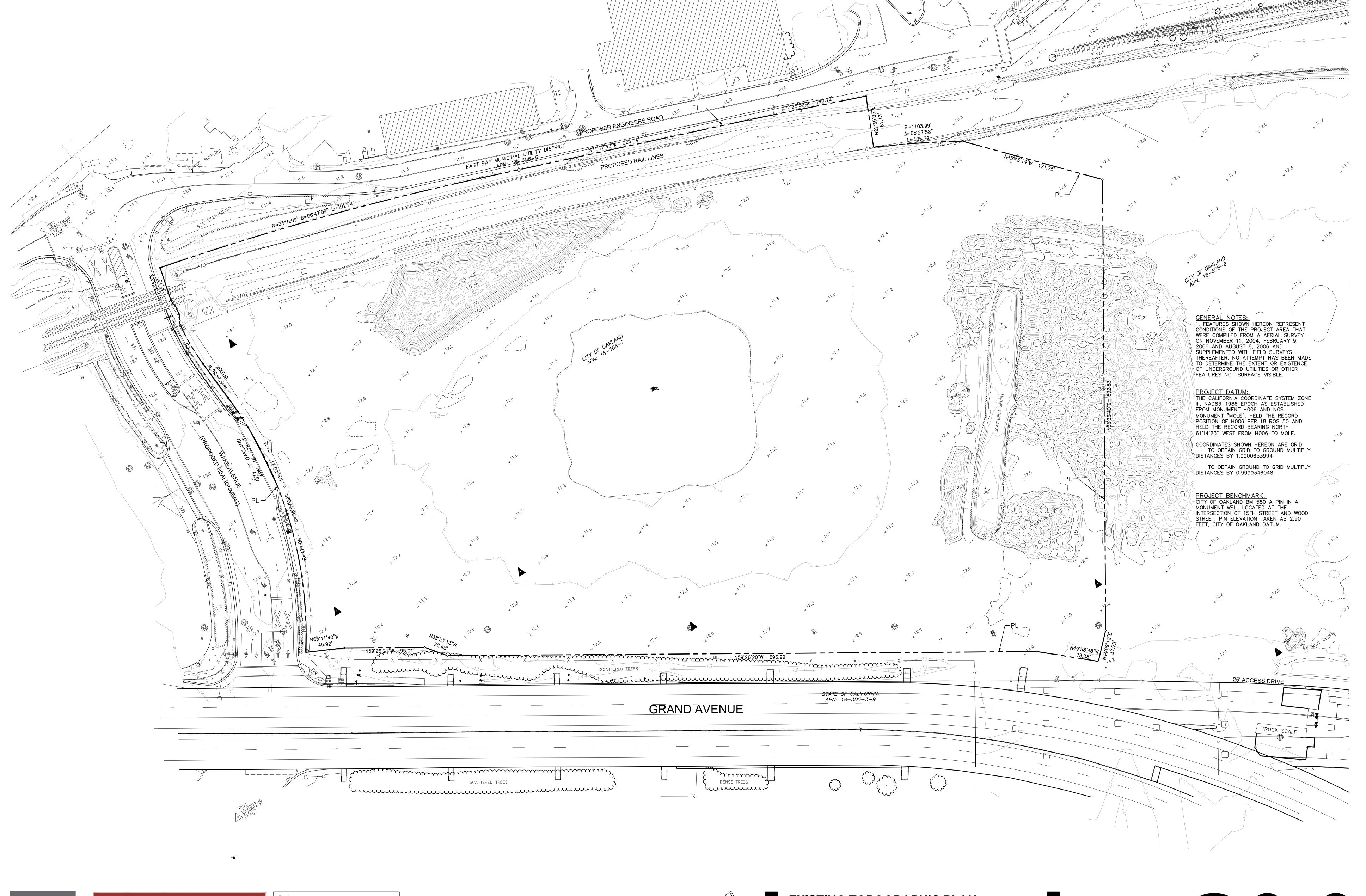




California Waste Solutions North Gateway Recycling Facility Oakland, California

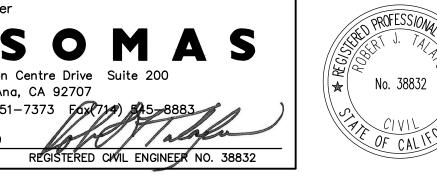


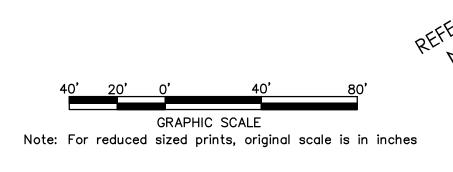






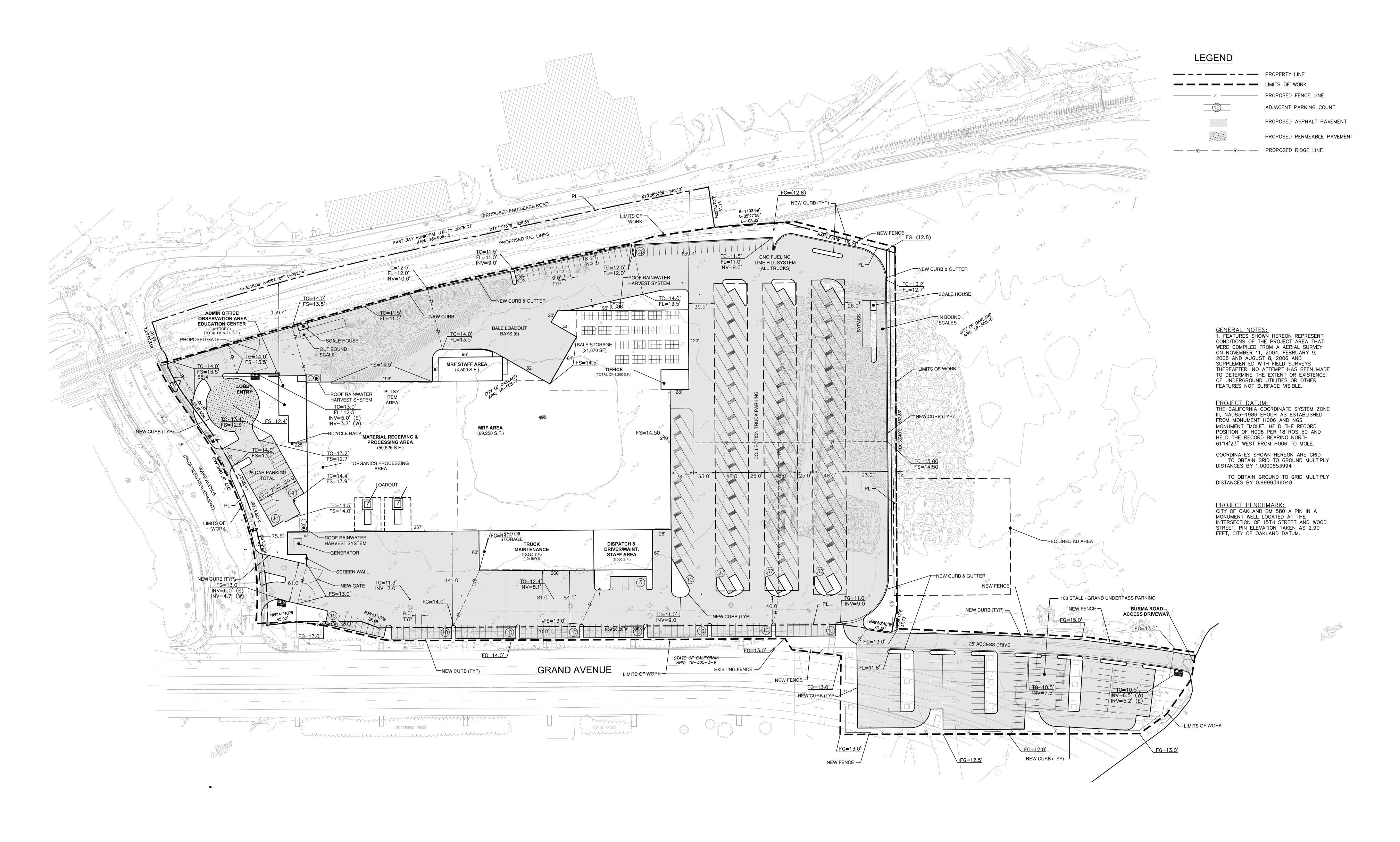








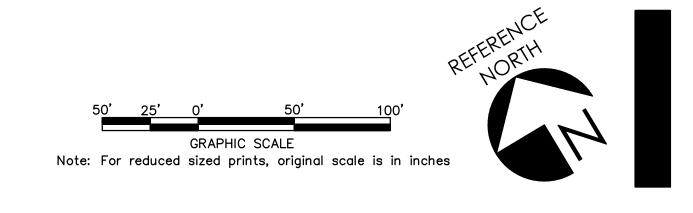




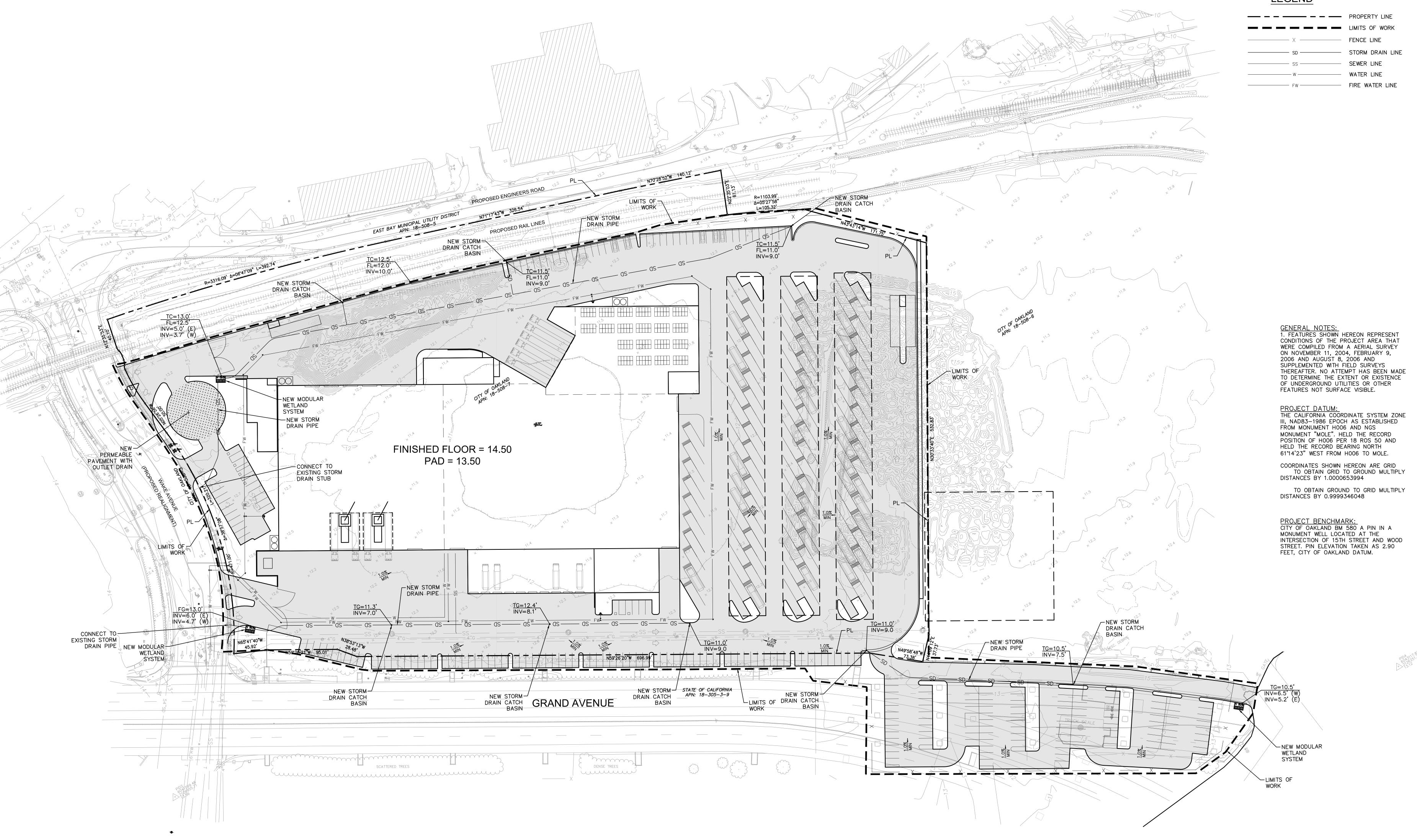








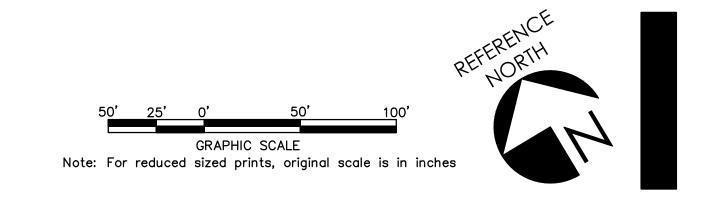


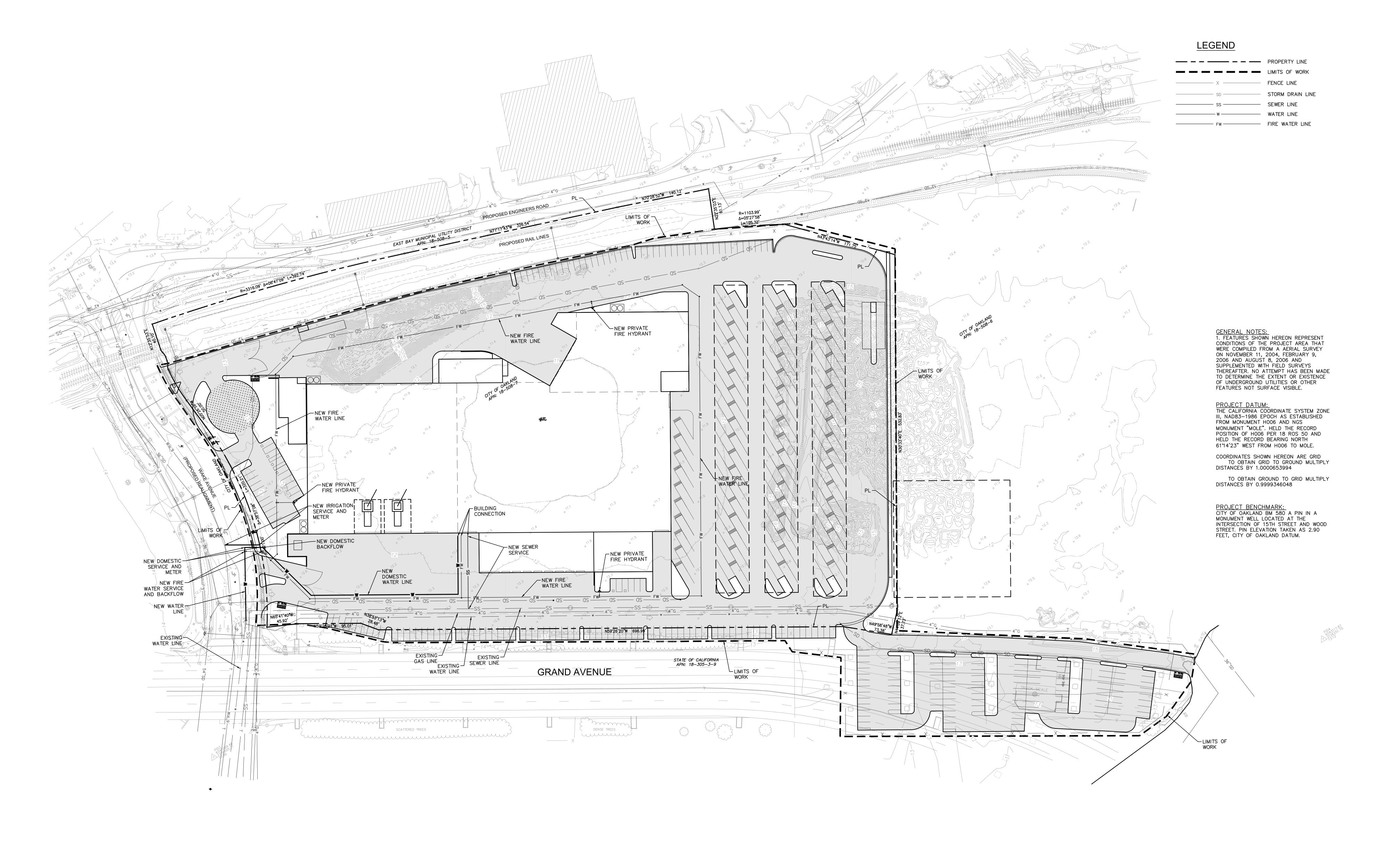








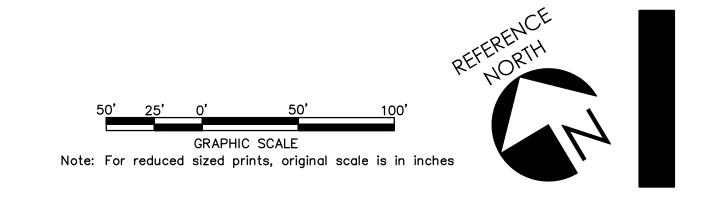












CONCEPTUAL UTILITY PLAN

California Waste Solutions

North Gateway Recycling Facility

Oakland, California

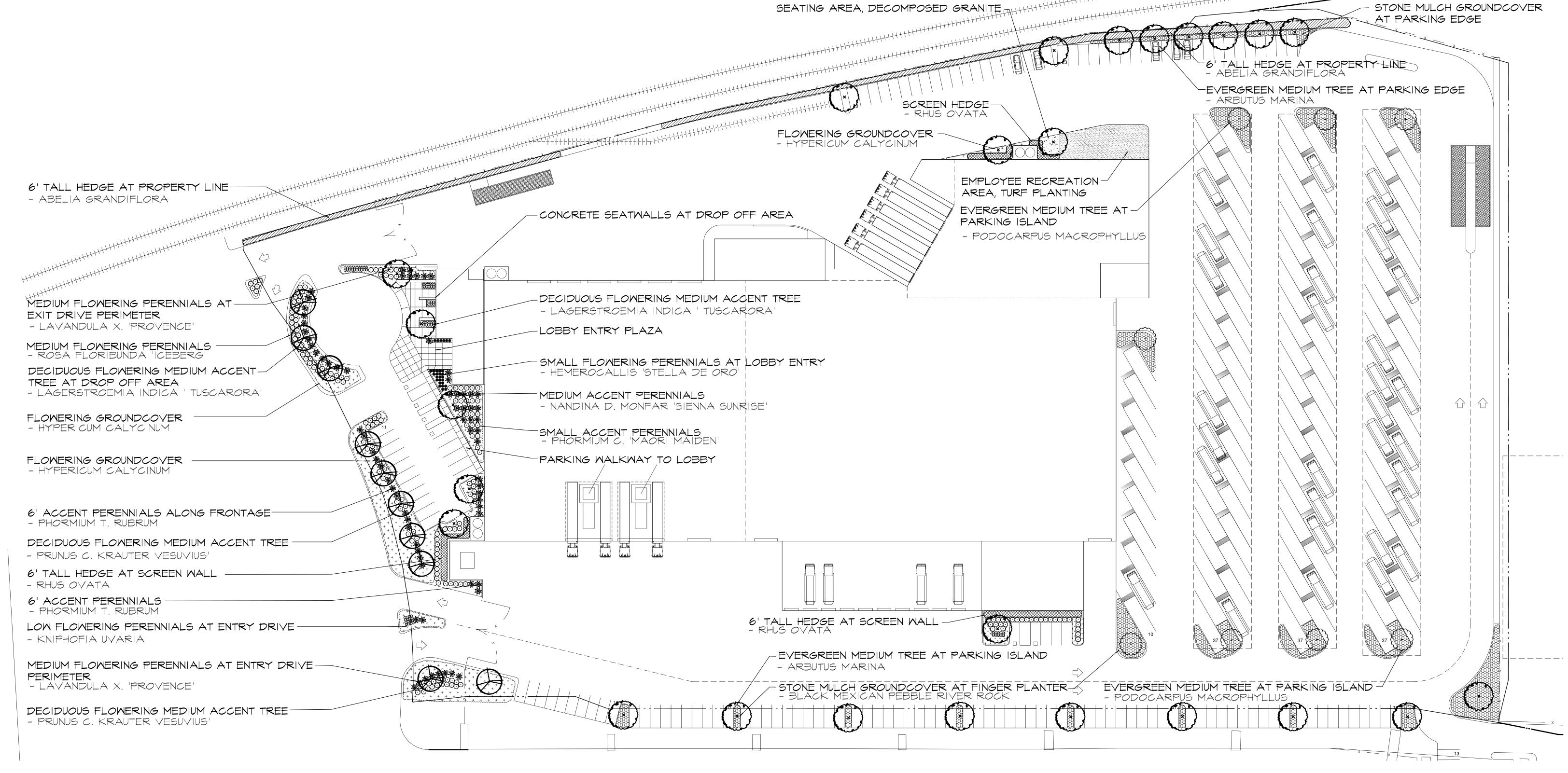
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BARK MULCH - 3" COVER, BROWN IN COLOR IN ALL PLANTERS NOT PLANTED AND	FES ELI 5 GAL FES SIS 5 GAL GROUNDCOVERS SOD	FESTUCA GLAUCA 'SISKIYOU BLUE' MEDALLION VARIETY AVAILABLE FROM I	SISKIYOU BLUE FESCUE PACIFIC SOD 800-692-8690 ST. JOHNSWORT		

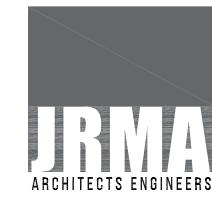
ROCK MULCH - 3" COVER, MEXICAN PEBBLE BLACK IN COLOR

MODEL WATER EFFICIENT LANDSCAPE ORDINANCE COMPLIANCE

I AGREE TO COMPLY WITH THE REQUIREMENTS OF THE WATER EFFICIENT LANDSCAPE ORDINANCE AND SUBMIT A COMPLETE LANDSCAPE DOCUMENATION PACKAGE. TITLE 23 CH. 2.7 SECTION 492.3 I HAVE COMPLIED WITH THE CRITERIA OF THE MODEL WATER EFFICIENT LANDSCAPE ORDINANCE AND HAVE APPLIED THEM FOR THE EFFICIENT USE OF WATER IN THE LANDSCAPE AND IRRIGATION DESIGN TITLE 23 CH. 2.7 SECTION 492.6

6/7/19 DATE CALIFORNIA REGISTERED LANDSCAPE ARCHITECT #3980



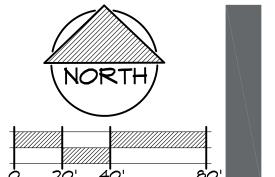


















SECTION B. WATER BUDGET CALCULATIONS

Section B1. Maximum Applied Water Allowance (MAWA)

The project's Maximum Applied Water Allowance shall be calculated using this equation: MAWA = (Eto) $(0.62) [(0.50 \times LA) + (0.3 \times SLA)]$

MAWA = Maximum Applied Water Allowance (gallons per year) = Reference Evapotranspiration from Appendix A (inches per year)

= ET Adjustment Factor (ETAF) = Landscape Area includes Special Landscape Area (square feet) = Conversion factor (to gallons per square foot) = Portion of the landscape area identified as Special Landscape Area (square feet)

_____gallons per year Maximum Applied Water Allowance = Show calculations.

 $(32.9)(0.62)[(0.50x 21,440) + (0.3)x 2,095 = ___36,272$

= the additional ET Adjustment Factor for the Special Landscape Area (1.0 - 0.7 = 0.3)

WATER EFFICIENT LANDSCAPE WORKSHEET This worksheet is filled out by the project applicant and it is a required element of the Landscape Documentation Package.

Reference Evapotranspiration (ETo) 32.9 Plant Irrigation Irrigation ETAF Landscape ETAF X Area Estimated Total Factor (PF) Method (b) Efficiency (PF/IE) Area (sq.ft) Water Use (ETWU)e /Planting Description a Regular Landscape Areas

Regular Landscape Area:	S						
Shrubs - Type 2	.5	Drip	.75	0.67	5,875	3917	79,892
Shrubs Type 3	.5	Drip	.81	0.62	15,565	9608	195,984
				Totals	21,440	13,525	
Special Landscape Areas							
Turf Rec.Area - Type 1				1	2,095		
				1			
				1			
				Totals	2,095	0	
						ETWU Total	275,877
			Maximum Allowed Water Allowance (MAWA) e				336,272

HYDROZONE / IRRIGATION TYPE LEGEND

TYPE | LAWN DRIP AREA TOTAL = 2,095 SF

TYPE 2 PLANTER SPRAY AREA TOTAL = 5,875 SF

TYPE 3 PLANTER DRIP AREA TOTAL = 15,565 SF

SQUARE % OF LANDSCAPE AREA HYDROZONE ZONE IRRIGATION I SUBSURFACE DRIP 2 MULTI-STREAM ROTARY SPRAY 5,875 3 SUBSURFACE DRIP 15,565 15,565 23,535

MODEL WATER EFFICIENT LANDSCAPE ORDINANCE COMPLIANCE I AGREE TO COMPLY WITH THE REQUIREMENTS OF THE WATER EFFICIENT LANDSCAPE ORDINANCE AND SUBMIT A COMPLETE LANDSCAPE DOCUMENATION PACKAGE. TITLE 23 CH. 2.7 SECTION 492.3

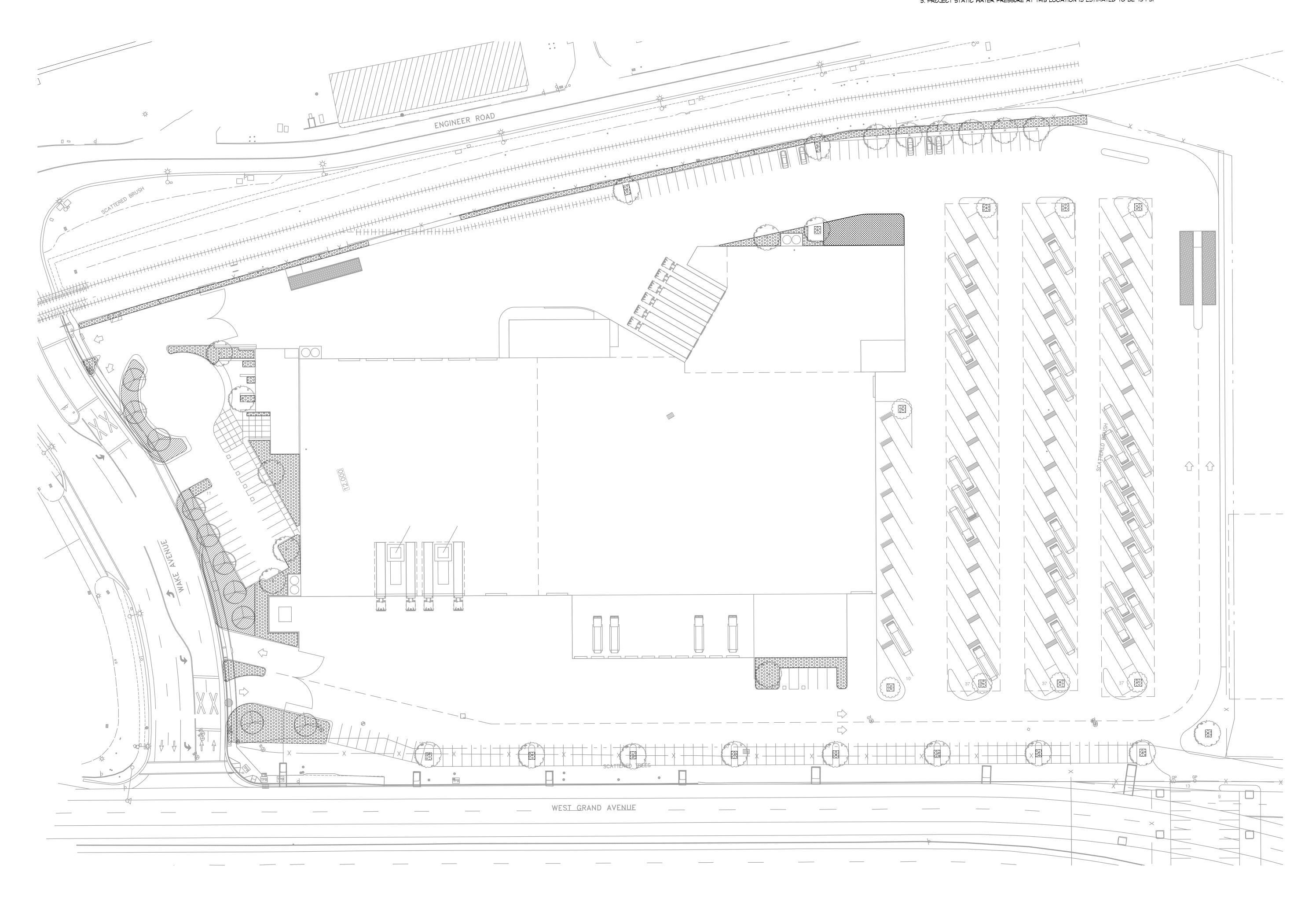
SITE GRADING NOTE:

LANDSCAPE GRADING FOR THE SITE IS SHOWN ON THE CIVIL ENGINEERING SITE IMPROVEMENT PLAN(S).

SITE IRRIGATION NOTES:

HYDROZONE INFORMATION TABLE

1. PROJECT SHALL HAVE A SEPARATE WATER METER, SEE CIVIL ENGINEERING PLANS
2. PROJECT SHALL HAVE A SEPARATE REDUCED PRESSURE BACKFLOW PREVENTER FOR IRRIGATION
3. PROJECT STATIC WATER PRESSURE AT THIS LOCATION IS ESTIMATED TO BE 75 PSI



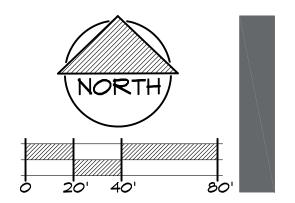






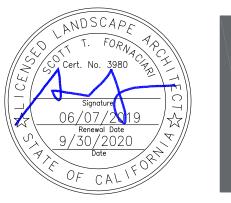


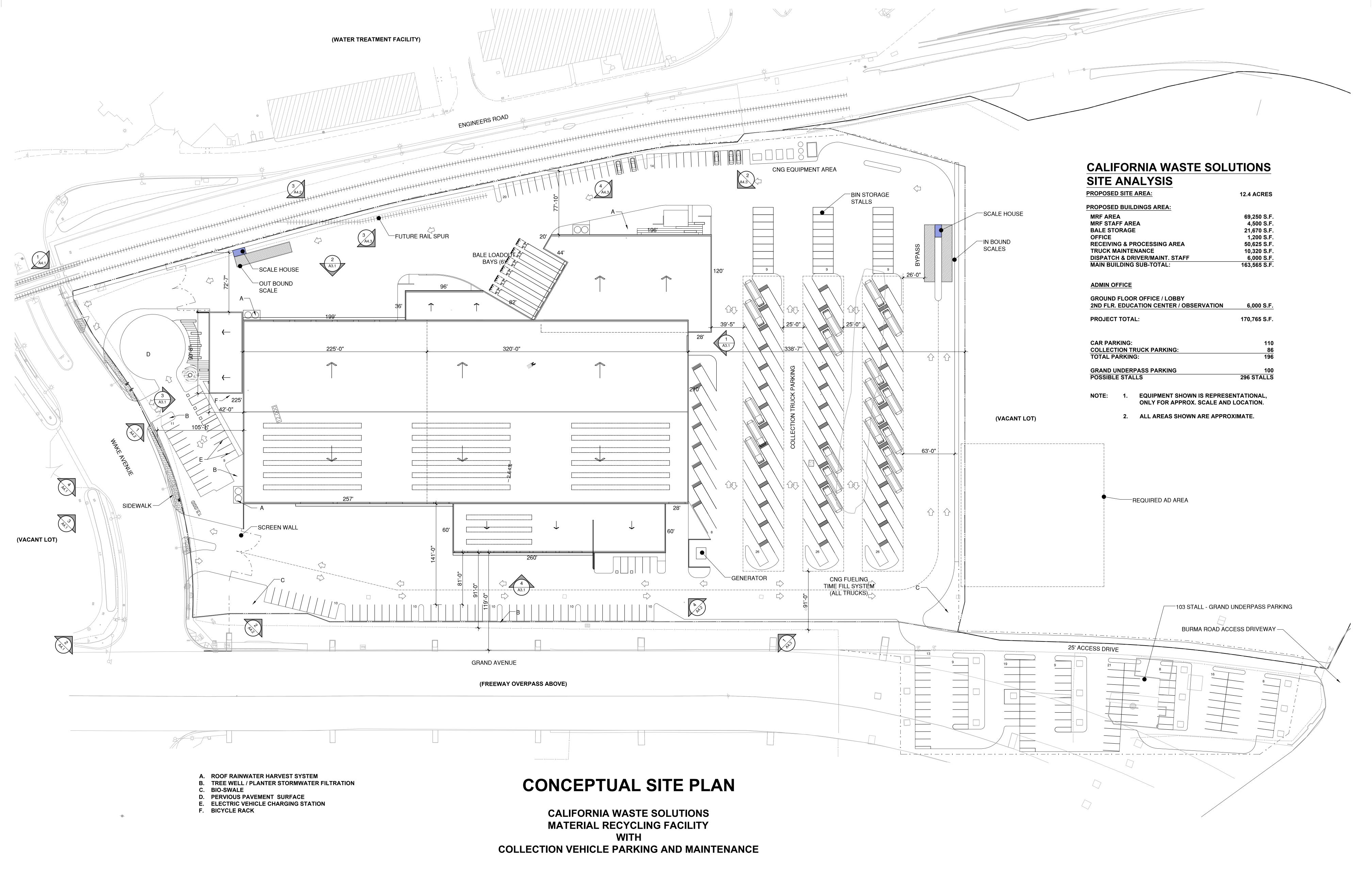










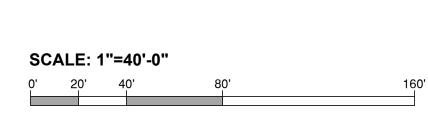










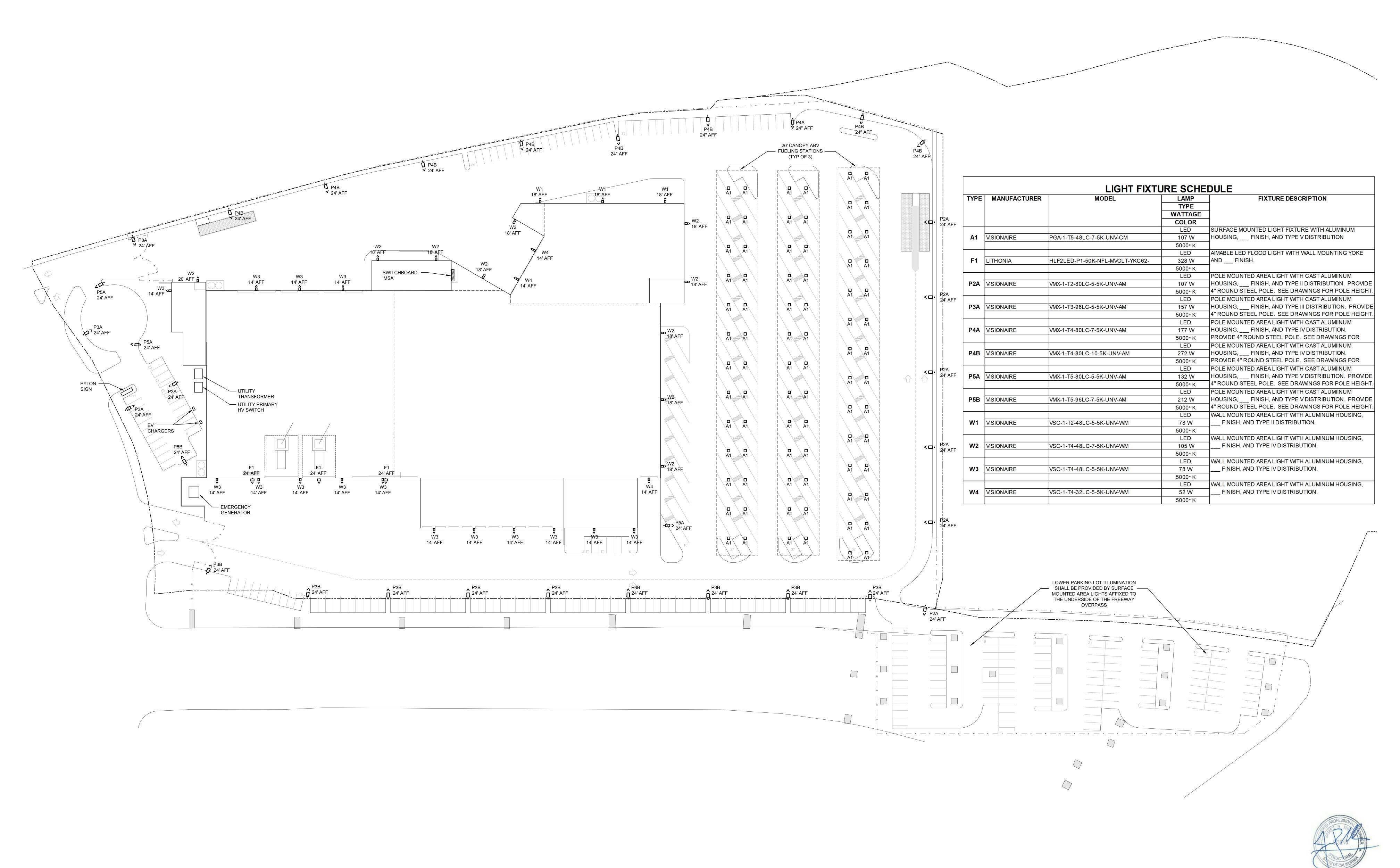






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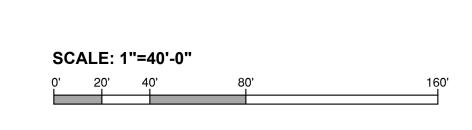












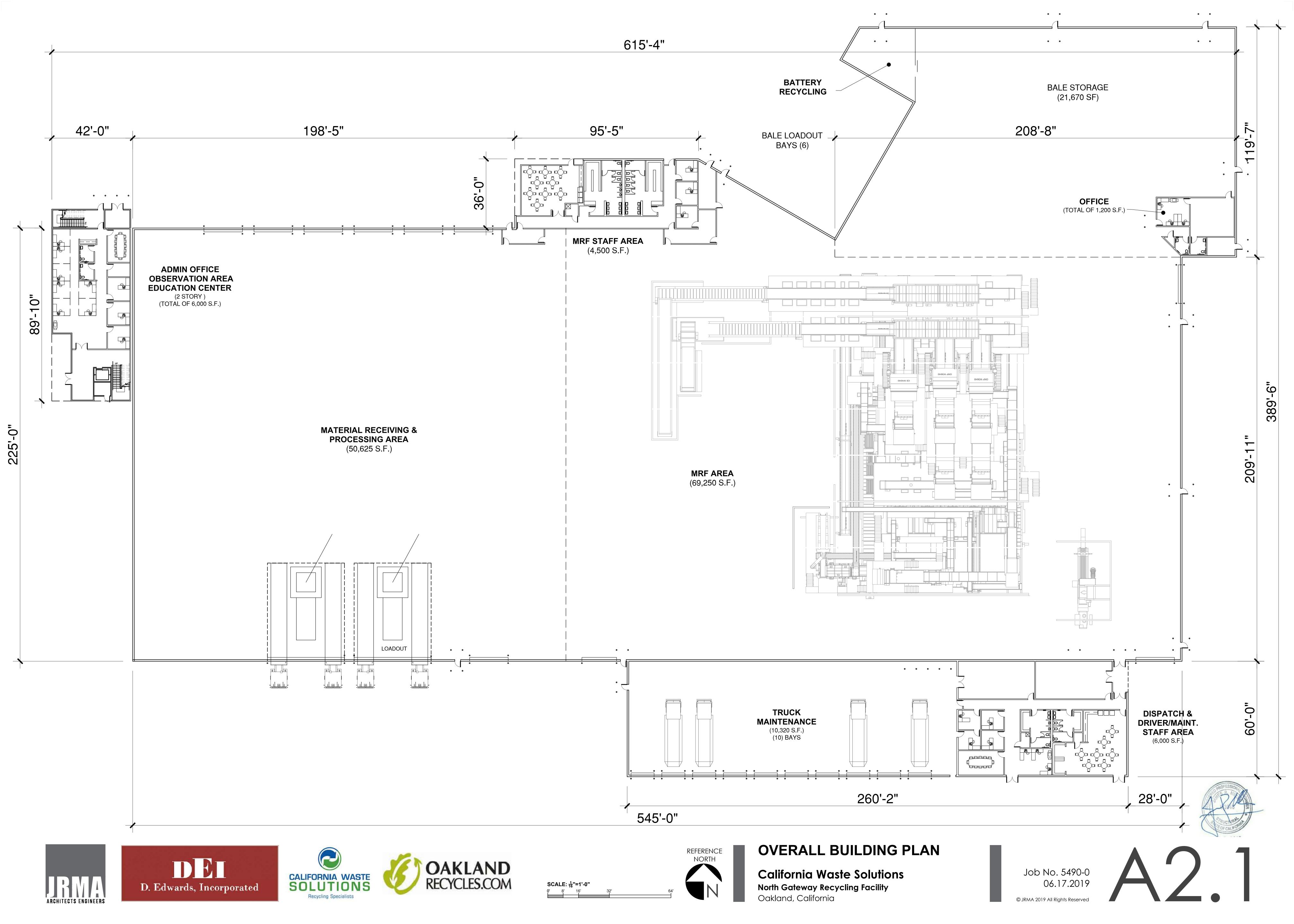


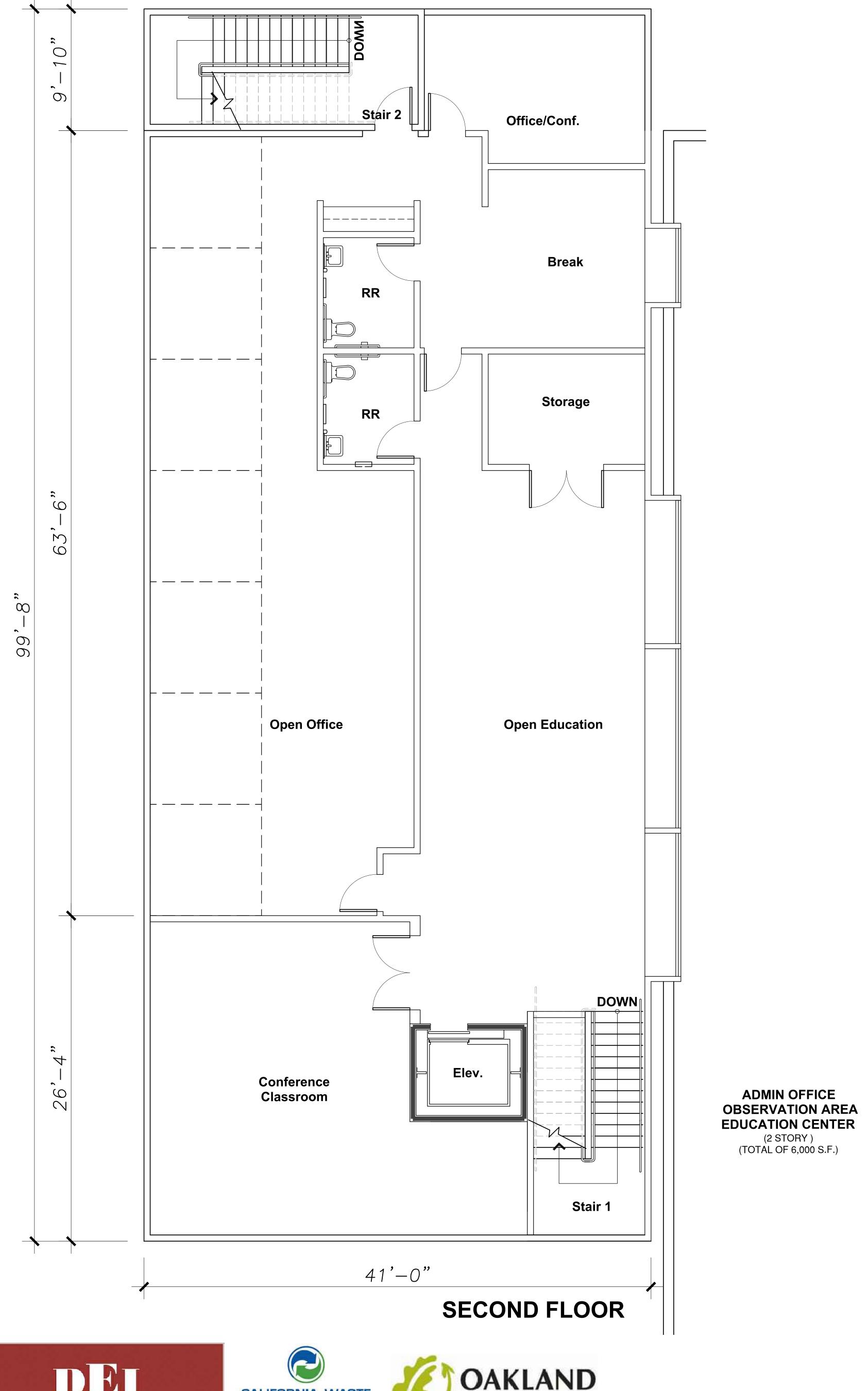


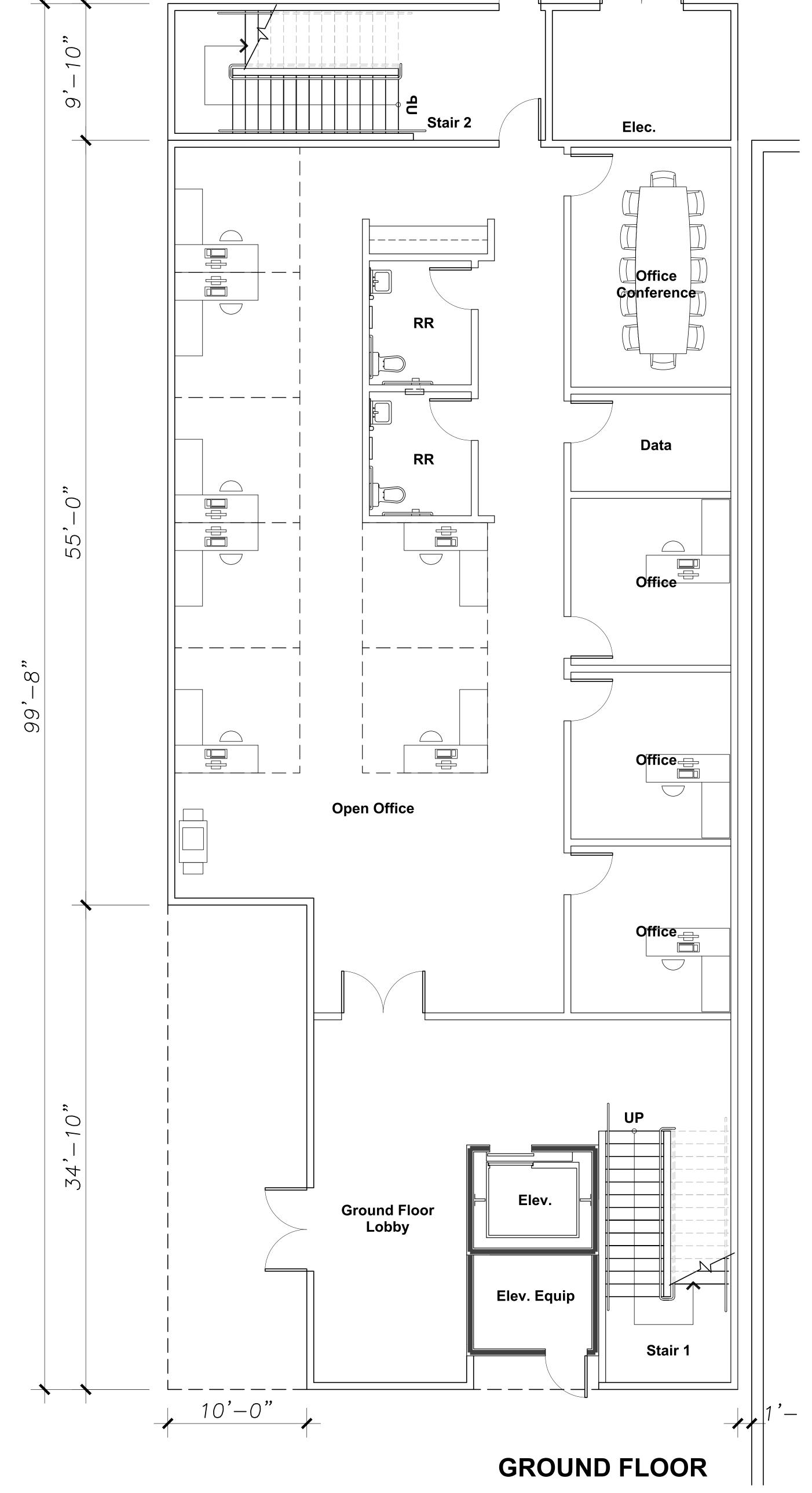
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North Gateway Recycling Facility
Oakland, California









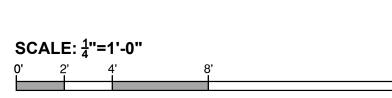


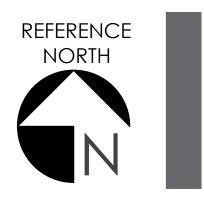






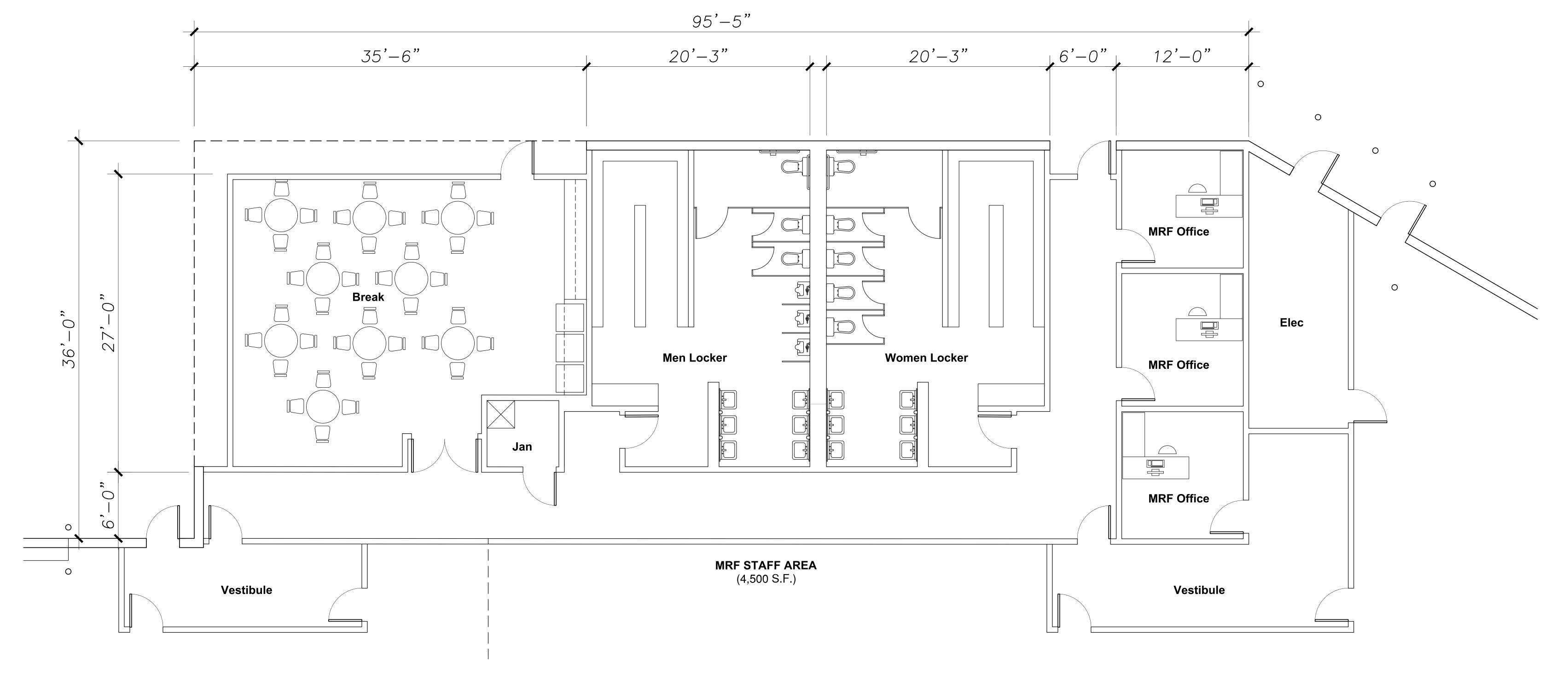


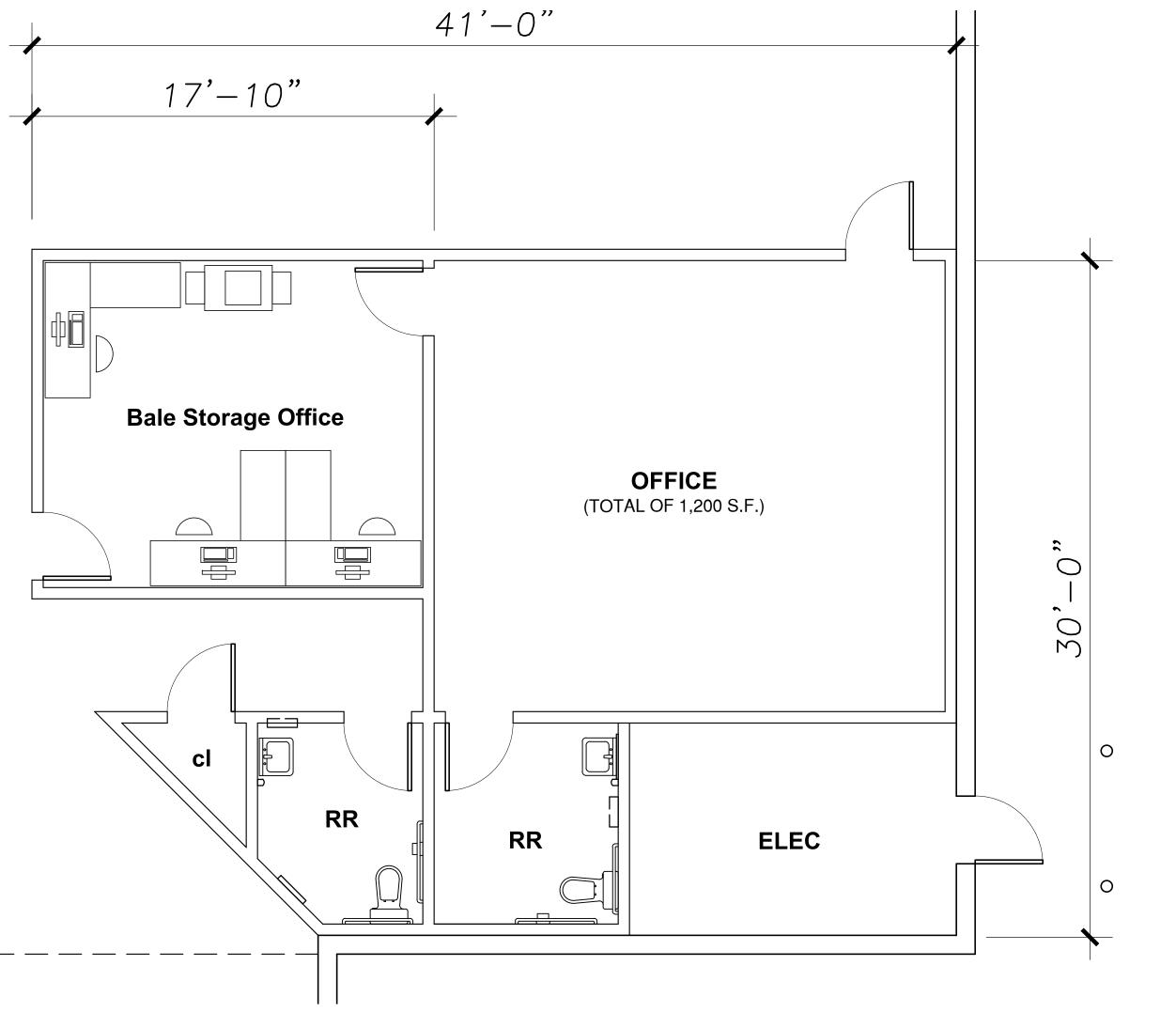






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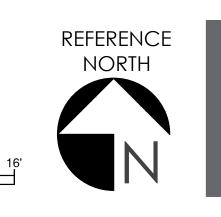








SCALE: 4"=1'-0"

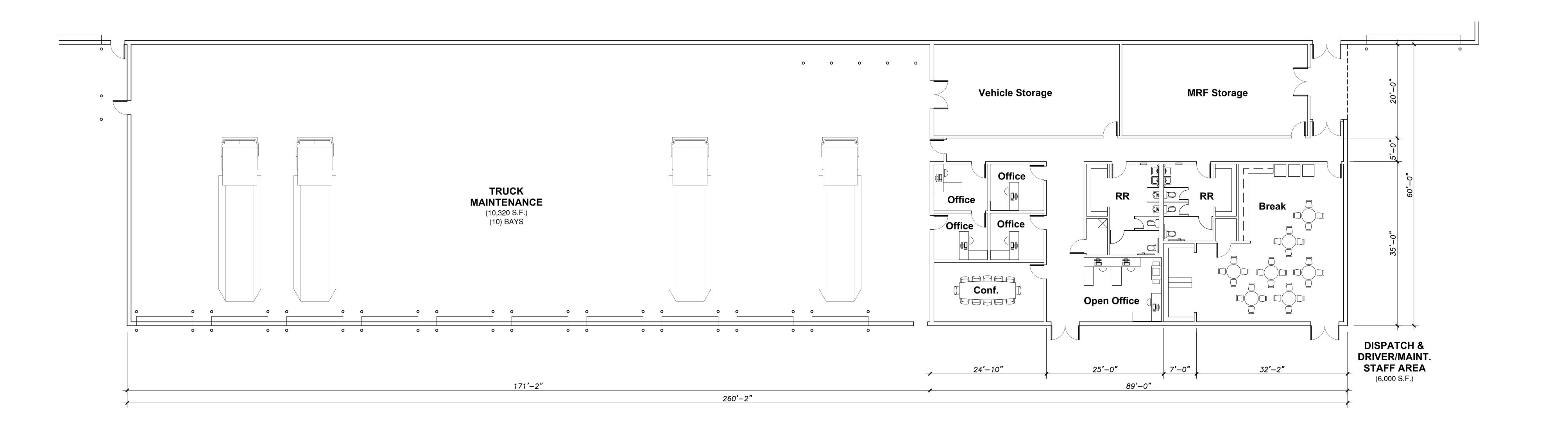










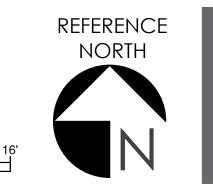
































EXTERIOR ELEVATIONS

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1. Elevated View from North West Corner of Property



3. Elevated View from Wake Road











2. Elevated View South West Corner of Property



4. View from Wake Road



California Waste Solutions North Gateway Recycling Facility





1. Elevated View from Entry Drive at Wake Road



3. Elevated View from North Property Looking South









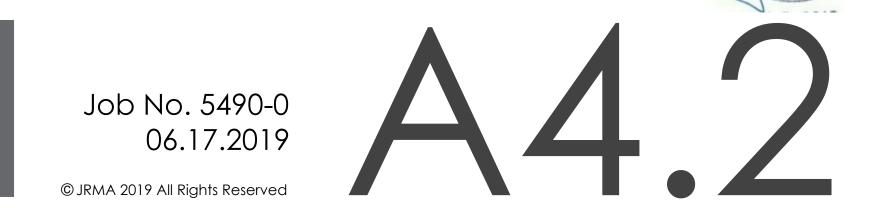


2. Elevated View from South West Entry Corner of Property



4. View from South East Corner of Building at Maintenance Shop







1. Elevated View from South East Property Looking North



3. Elevated View from North Looking South











2. Elevated View from North East Property Looking South



4. View from North Looking at Employee Outside Break Area

