# **November 20, 2019**

Location:	City-owned parcels and the areas within 30 feet of the edge
	of roadsides located within the City's Very High Fire
	Severity Zone (VHFHSZ) as designated by CAL FIRE, and
	also defined in Section 4904.3 of the Oakland Fire Code
	(Oakland Municipal Code Chapter 15.12). The Plan area
	includes: 422 City-owned parcels, ranging in size from <0.1
	acres to 235 acres and totaling 1,924.9 acres; and roadside
	areas along 308 miles of roadway within the City's
	, ,
	VHFHSZ, which includes surface and arterial streets, State
	Routes 13 and 24, and Interstate 580. The parks, recreational
	and open space areas discussed in the Oakland Vegetation
	Management Plan are as follows: Beaconsfield Canyon,
	Garber Park, Dimond Canyon Park, Shepherd Canyon Park,
	Leona Heights Park, North Oakland Regional Sports
	Complex, Grizzly Peak Open Space, City Stables, Sheffield
	Village Open Space, Knowland Park and Arboretum,
	Joaquin Miller Park, Tunnel Road Open Space, and Sulfur
	Springs Park.
Proposal:	Scoping session for an environmental review of the proposed
	Oakland Vegetation Management Plan (OVMP). The
	project is subject to CEQA.
Applicant:	City of Oakland
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Case File Number:	TBD Open Space Conservation and Recreation (OSCAR)
Case File Number: General Plan:	Open Space, Conservation and Recreation (OSCAR)
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General Plan:	Open Space, Conservation and Recreation (OSCAR)  Element Urban Park; Resource Conservation Area  Land Use and Transportation Element (LUTE) Local Streets; Collector Streets; Arterial Streets; and Freeways
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Zoning:  Environmental Determination: Historic Status:  City Council District: Action to be Taken:	Open Space, Conservation and Recreation (OSCAR)  Element Urban Park; Resource Conservation Area  Land Use and Transportation Element (LUTE) Local Streets; Collector Streets; Arterial Streets; and Freeways  OS (LP), OS (NP), OS (RSP), OS (RCA), OS (AF), OS (AMP), OS (SU)  An Environmental Impact Report (EIR) will be prepared as part of the Oakland Vegetation Management Plan.  9 Landmarks; 1 Area of Primary Importance (API); 18 Areas of Secondary Importance (ASI)  1, 4, 6, and 7  Receive public and Planning Commission comments regarding what information and analysis should be included in the EIR. No decisions will be made on the project at this hearing.
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Zoning:  Environmental Determination: Historic Status:  City Council District: Action to be Taken:	Open Space, Conservation and Recreation (OSCAR)  Element Urban Park; Resource Conservation Area  Land Use and Transportation Element (LUTE) Local Streets; Collector Streets; Arterial Streets; and Freeways  OS (LP), OS (NP), OS (RSP), OS (RCA), OS (AF), OS (AMP), OS (SU)  An Environmental Impact Report (EIR) will be prepared as part of the Oakland Vegetation Management Plan.  9 Landmarks; 1 Area of Primary Importance (API); 18 Areas of Secondary Importance (ASI)  1, 4, 6, and 7  Receive public and Planning Commission comments regarding what information and analysis should be included in the EIR. No decisions will be made on the project at this hearing.

#### **SUMMARY**

The Oakland Fire Department (OFD) is preparing an Environmental Impact Report (EIR) on the Oakland Vegetation Management Plan ("Plan", "Project"). The Plan outlines a framework for managing fuel loads and vegetation on City-owned properties and along roadways in the City's wildland urban interface (WUI) areas to reduce the likelihood of a catastrophic wildfire, such as the 1991 Oakland Hills Fire. The Plan Area encompasses approximately 1,925 acres, and 308 miles along roadsides (including surface and arterial streets), State Routes 13 and 24, and Interstate 580.

The City is both the applicant and lead agency for the Project, represented by the Oakland Fire Department. Under the California Environmental Quality Act (CEQA), a lead agency may proceed directly with EIR preparation without an Initial Study if it is clear that an EIR will be required. As the City has made such a determination for this Project, no Initial Study has been prepared.

A Notice of Preparation (NOP) of an EIR was published on Friday, November 1, 2019. The public comment period on the scope of the Draft Environmental Impact Report (DEIR) was initially from November 1, 2019 to Monday, December 2, 2019. The City filed a second NOP on November 12, 2019, and accordingly extended the public comment period to <u>December 12</u>, 2019. (See Attachment A for copies of both the initial and second NOP.) The City anticipates that a DEIR for public review and comment will be available by early Summer of 2020.

This scoping session is being held to solicit public and Planning Commission comments on what information and analysis should be included in the EIR. Specifically, comments should focus on discussing possible impacts to the environment, ways in which potential adverse effects might be minimized, and alternatives to the project that fulfill the basic objectives of the Project. The City will consider those comments in light of the EIR's purpose, to provide useful and accurate information regarding those factors.

In addition to the oral and written comments received at this scoping meeting, written comments will be accepted until Thursday, December 12, 2019 at 5:00 p.m. Written comments are encouraged in order to provide an accurate record of public comments received and may be submitted to Angela Robinson Piñon at <a href="mailto:arobinsonpinon@oaklandca.gov">arobinsonpinon@oaklandca.gov</a>. Alternatively, written comments may be mailed to Angela Robinson Piñon, 250 Frank H. Ogawa Plaza, Suite 4314, Oakland, CA 94612.

# PROJECT LOCATION

The areas included within the OVMP encompass City-owned parcels and the areas within 30 feet of the edge of roadsides located within the City's Very High Wildfire Hazard Severity Zone (VHFHSZ) as designated by CAL FIRE, and defined in Section 4904.3 of the Oakland Fire Code (Oakland Municipal Code Chapter 15.12). Specifically, as shown in **Figure 1** (attached), the OVMP Area includes: 419 City-owned parcels, ranging in size from <0.1 acres to 235 acres and totaling 1,924 acres. Parcels have been divided into the following categories: urban and residential (51.2 acres), canyon areas (188.7 acres), ridgetop areas (130.2 acres), City park lands

and open space (1,522.9), other areas (24.5 acres), and medians (6.1 aces). "Other areas" are developed City-owned properties in the OVMP Area that include fire stations (nos. 6, 7, 21, 25, and 28), City facilities (parking lots, police stations), paved areas, and parks and playgrounds (e.g., Montclair Park). The OVMP also includes roadside areas along 308 miles of road within the City's VHFHSZ, which includes surface and arterial streets, State Routes 13 and 24, and Interstate 580. The parks, recreational and open space areas discussed in the OVMP are as follows: Beaconsfield Canyon, Garber Park, Dimond Canyon Park, Shepherd Canyon Park, Leona Heights Park, North Oakland Regional Sports Complex, Grizzly Peak Open Space, City Stables, Sheffield Village Open Space, Knowland Park and Arboretum, King Estates Open Space Park, Joaquin Miller Park, Tunnel Road Open Space, Marjorie Saunders Park, and Oak Knoll.

### PROJECT DESCRIPTION

The City has determined that there are areas within Oakland that are at high risk of wildfire, and that vegetation management/fuels reduction will significantly reduce wildfire risk. The OVMP outlines a framework for managing fuel loads and vegetation on City-owned properties and along roadways in the City's VHFHSZ to reduce the likelihood of a catastrophic wildfire, such as the 1991 Oakland Hills Fire. Implementation of the OVMP would involve thinning, pruning, removing, and otherwise modifying trees and vegetation within the OVMP area to reduce the likelihood of a wildfire occurring and to minimize/slow the spread of a wildfire, should one occur. The City has identified the following primary goals to guide preparation of the Plan and its implementation:

- Reduce wildfire hazard on City-owned land and along critical access/egress routes within the City's designated VHFHSZ;
- Reduce the likelihood of ignitions and extreme fire behavior to enhance public and firefighter safety;
- Implement practices to avoid or minimize impacts to natural resources;
- Maintain an active role in regional efforts to reduce wildfire hazard in the Oakland Hills.

The goals, objectives, and recommendations identified in the OVMP are based on a combination of evaluating existing field conditions and current vegetation and fire risk conditions at City parcels; analyzing spatial datasets of environmental and wildfire risk factors in a Geographic Information System (GIS); conducting GIS-based analysis and modeling to identify areas that may be subject to extreme fire behavior; identifying locations within the OVMP area that may present increased ignition potential or otherwise contribute to increase fire hazard; and receiving feedback and guidance from many stakeholders through various meetings, site visits, and written comments.

The OVMP describes various vegetation management techniques that may be employed depending on site conditions, including hand labor, mechanical processes (e.g., mowing), herbicide use, and grazing. Appropriate vegetation management techniques to be employed at a specific site would be identified by OFD personnel during annual workplan development. On an annual basis, OFD staff would conduct field assessments of vegetation conditions in the OVMP

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area to guide development of such annual vegetation management work plans. These plans would identify specific treatment types, area or properties to be treated, implementation timing, and other monitoring and tracking needs.

The OVMP also identifies best management practices (BMPs) to be implemented during vegetation management activities to reduce or avoid impacts to natural resources present in the OVMP area.

#### **GENERAL PLAN**

The General Plan's Open Space Conservation and Recreation Element (OSCAR) classifies the project areas as Urban Park or Resource Conservation Area. The "Urban Park" land use classification is intended to recognize and preserve areas of the City that "accommodate athletic fields, playgrounds, swimming pools, basketball courts, picnic areas, performance spaces, and even golf courses and a zoo". The purpose of the "Resource Conservation Area" designation is to identify and conserve existing areas in Oakland that have "high natural resource value, scenic value, or natural hazards".

The Land Use and Transportation Element (LUTE) classifies the roadways as local streets, collector streets, arterial streets, and freeways. "Local streets" provide "access to abutting property in residential neighborhoods and business districts, and delivering traffic to and from the collector street system." "Collector streets" are designed to "move traffic between local streets and the arterial street system, and carry trips within and between neighborhoods." "Arterial streets" provide the "basic network for the through-traffic between different sections of the city". "Arterial streets" range in size from two to six lanes. The California Department of Transportation (CalTrans) is responsible for six freeways in the City of Oakland. Three of the six freeways, State Routes 13 and 24, and Interstate 580, are within the OVMP area.

#### ZONING DISTRICT

The parks, recreational and open space areas discussed in the OVMP are as follows: Beaconsfield Canyon, Garber Park, Dimond Canyon Park, Shepherd Canyon Park, Leona Heights Park, North Oakland Regional Sports Complex, Grizzly Peak Open Space, City Stables, Sheffield Village Open Space, Knowland Park and Arboretum, Joaquin Miller Park, Tunnel Road Open Space, and Sulfur Springs Park. These parks identified above have the following zoning designations: OS (LP), Open Space-Linear Park; OS (NP), Open Space-Neighborhood Park; OS (RSP), Open Space-Region Serving Park; OS (RCA), Open Space-Resource Conservation Area; OS (AF), Open Space-Athletic Field; OS (AMP), Open Space-Active Mini Park; and OS (SU), Open Space-Special Use Park.

#### ENVIRONMENTAL REVIEW PROCESS

The City has determined that an EIR will be prepared for the Plan. An EIR is an informational tool to assist the City's decision makers and inform the public regarding the Project's environmental effects, mitigation measures, and Project alternatives. The EIR will be a product of a structured information gathering process specified in the CEQA guidelines. The EIR will

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study the reasonably foreseeable development envelope to assess potential impacts and mitigation requirements.

# Scoping Session

The main purpose of this scoping session is to solicit comments from both the Planning Commission and the public on what types of information and analysis should be considered in the EIR. Specifically, comments should focus on discussing possible impacts to the environment, ways in which potential adverse effects might be mitigated, and alternatives to the project that fulfill the basic objectives of the Project. The City will consider the comments in light of the EIR's purpose to provide useful and accurate information regarding those factors. Comments related to the merits of the OVMP will be the subject of future, duly noticed public meetings.

Staff published the NOP on Friday, November 1, 2019, but on Tuesday, November 12, 2019 filed a second NOP correcting staff contact information while attaching the first NOP. The public comment period lasts until December 12, 2019, after being extended from December 2, 2019. Staff expects the draft EIR will be available in early summer 2019. Once the DEIR is published, staff will refine the OVMP if necessary, respond to the information and analysis contained in the DEIR, and move ahead toward the final consideration of the project once the Final EIR is completed. As permitted under CEQA (Section 15004), and to the extent practicable, the EIR and project review process should be coordinated. The EIR will address potential environmental impacts associated with vegetation management and fuels reduction in the Oakland Hills, and any other discretionary actions required by the City of Oakland or any regulatory agencies. As required by CEQA, the EIR will consider feasible alternatives to the proposed Project that achieve the Project's objectives, including a no-project alternative, and will identify the environmentally superior alternative, in order to aid decisionmakers and inform the public during project consideration and approval.

## CEQA Thresholds

To help clarify and standardize analysis and decision-making in the environmental review process, the City of Oakland has adopted CEQA Thresholds of Significance Guidelines.

These CEQA Threshold Guidelines are used in conjunction with the City's Standard Conditions of Approval. As applicable, the Standard Conditions of Approval are applied as requirements of an individual project as part of the project approval process by the City, and are designed to, and will, substantially mitigate environmental effects.

Where there are peculiar circumstances associated with a project site that will result in significant environmental impacts despite implementation of the Standard Conditions, the City will determine whether there are feasible mitigation measures to reduce the impact to less-than-significant levels in the course of the EIR study.

Note that thresholds that pertain to the effect of the environment on the Project (as compared to the Project's impact on the environment) are not required to be analyzed under CEQA, but are nevertheless included and are evaluated to provide information to decision-makers and the public.

#### Issues to be Addressed in the EIR

The main purpose of this scoping session is to solicit comments from the Planning Commission and the public on what types of information and analysis should be considered in the EIR. Comments about the environmental issues that should be considered, the types of environmental information that should be included, and the range of alternatives to the Project that should be assessed are all appropriate comments. It is anticipated that the Project may have environmental impacts on the following environmental topics from the CEQA Guidelines Appendix G list of environmental factors:

- Aesthetics, shadow and wind
- Air quality
- Biological resources
- Cultural and historic resources
- Flood Plain/Flooding
- Geology and soils
- Greenhouse gas emissions/climate change
- Hazards and hazardous materials

- Hydrology and water quality
- Land use and planning
- Noise
- Population, housing and employment
- Public service and recreation
- Transportation
- Utilities and service systems

The EIR will evaluate the full range of environmental issues contemplated for consideration under CEQA and the CEQA Guidelines; however, it is not anticipated that the Project will have any significant environmental impact on the following environmental factors.

- Agriculture and Forestry There are no agricultural and forest land resources in the Plan area.
- Mineral Resources There are no mineral resources in the Plan area.
- Land use There are no land use changes proposed as part of the plan.
- Population There are no population inducing measures included in the plan.
- Public services There are no changes to the level or availability of public services.
- Recreation There are no changes to the availability, location, or total area of recreational opportunities.
- Transportation There are no changes proposed to existing circulation or traffic measures.
- Utilities There are no actions that proposed pertaining to the availability of utilities services).

#### Alternatives

The EIR will also examine a reasonable range of alternatives to the Project, including the CEQA mandated No Project Alternative, and other potential alternatives that may be capable of reducing or avoiding potential environmental effects.

### **NEXT STEPS**

Under the City's Planning Code and the State CEQA Guidelines, several opportunities for public comment on the Project and on the environmental review of the Project are provided. These opportunities include the minimum 30-day comment period on the NOP; this public Scoping Session before the Planning Commission; a 45-day public review period on the DEIR; public hearing(s) before the Planning Commission to receive comments on the DEIR; and public hearing(s) before the Planning Commission and City Council to consider certification of the Final EIR.

The public comment scoping period on the NOP ends on Thursday, December 12, 2019. We anticipate that the Revised Draft Plan and DEIR will be prepared, circulated, and presented to the Planning Commission in summer of 2020. Then, a Final Draft OVMP and Final EIR will be reviewed by the Planning Commission before final Plan adoption and Final EIR certification by the City Council thereafter.

## **RECOMMENDATION:**

1. Staff requests the public and Planning Commission to provide comments on the information and analysis that should be studied and included in the DEIR, including all feasible project alternatives and potential mitigation measures.

Prepared by:

Angela Robinson Piñon

Strategy and Planning Manager

Reviewed by:

DARIN WHITE

Fire Chief

Oakland Fire Department

Approved for Forwarding to the City Planning Commission:

Ed Manasse, Interim Deputy Director

Bureau of Planning

# **ATTACHMENTS:**

- A. Notice of Extended Comment Period
- B. Notice of Preparation (NOP)

# NOTICE OF EXTENDED PUBLIC COMMENT PERIOD FOR

# THE NOTICE OF PREPARATION (NOP) OF A DRAFT ENVIRONMENTAL IMPACT REPORT FOR THE OAKLAND VEGETATION MANAGEMENT PLAN

PROJECT TITLE: Oakland Vegetation Management Plan, SCH#2019110002

PROJECT SUMMARY: The City of Oakland ("City") is preparing an Environmental Impact Report (EIR) for the Oakland Vegetation Management Plan ("OVMP") for City-owned parcels located within the California Department of Forestry and Fire Protection (CAL FIRE) designated Very High Fire Severity Zone (VHFSZ). The City is requesting comments on the scope and content of the EIR. A description of the OVMP and its location, together with a summary of the probable environmental effects that will be addressed in the EIR, are included herein. The City is the lead agency undertaking preparation of a Draft EIR for the OVMP. City Staff prepared this Notice of Preparation (NOP) and will hold one public scoping meeting to obtain agency and public input regarding the scope and content of the environmental analysis, including the significant environmental issues, the proposed range of alternatives, and mitigation measures that should be included in the EIR. Pursuant to California Environmental Quality Act (CEQA) Guidelines §15063(a), the City has not prepared an Initial Study.

The purpose of this second, supplemental NOP is to extend the comment period to allow the public and interested parties additional time to comment on the scope of the Draft EIR for the OVMP and to correct the below name and email address of Angela Robinson Piñon, the person receiving comments during the scoping period. The original comment period in the initial NOP was from Friday, November 1, 2019 to 5:00 p.m. on Monday, December 2, 2019, a total of 31 days. This comment period has been extended to 5:00 p.m. on Monday, December 12, 2019.

All of the other information provided in the Notice of Preparation (NOP) published on November 1, 2019 and attached hereto at **Attachment A** remains unchanged.

**PUBLIC REVIEW AND COMMENT PERIOD:** The City invites comments on the scope and content of the EIR in response to this NOP. The City prefers that comments be submitted via email at: arobinsonpinon@oaklandca.gov. Comments may also be submitted via mail to the following address:

Oakland Public Works Department Attn: Angela Robinson Piñon, OVMP – Scoping Comments 250 Frank H. Ogawa Plaza, Suite 4314 Oakland, CA 94612

Please reference Oakland Vegetation Management Plan (OVMP) in all correspondence.

Pursuant to State law, comments will be accepted for 41 days after publication of the initial NOP and 30 days after publication of this second, supplemental NOP. Responses to the NOP must be received via the above email address, mailing or e-mail address by 5:00 p.m. on December 12, 2019. Comments will also be received at the EIR Scoping Meeting to be held on November 20, 2019 at 6:00 p.m. in the Council Chambers in Oakland City Hall, 1 Frank H. Ogawa Plaza, Oakland, CA.

Attachment A: Initial Notice of Preparation, Oakland Vegetation Management Plan, November 1, 2019

#### ATTACHMENT A

# NOTICE OF PREPARATION (NOP) OF A DRAFT ENVIRONMENTAL IMPACT REPORT FOR THE OAKLAND VEGETATION MANAGEMENT PLAN

**PROJECT TITLE:** Oakland Vegetation Management Plan

SUMMARY: The City of Oakland ("City") is preparing an Environmental Impact Report (EIR) for the Oakland Vegetation Management Plan ("OVMP") for City-owned parcels located within the California Department of Forestry and Fire Protection (CAL FIRE) designated Very High Fire Severity Zone (VHFSZ). The City is requesting comments on the scope and content of the EIR. A description of the OVMP and its location, together with a summary of the probable environmental effects that will be addressed in the EIR, are included herein. The City is the lead agency undertaking preparation of a Draft EIR for the OVMP. City Staff prepared this Notice of Preparation (NOP) and will hold one public scoping meeting to obtain agency and public input regarding the scope and content of the environmental analysis, including the significant environmental issues, the proposed range of alternatives, and mitigation measures that should be included in the EIR. Pursuant to California Environmental Quality Act (CEQA) Guidelines §15063(a), the City has not prepared an Initial Study.

**PUBLIC REVIEW AND COMMENT PERIOD:** The City invites comments on the scope and content of the EIR in response to this NOP. The City prefers that comments be submitted via email at: <a href="mailto:arombinsonpinon@oaklandca.gov">arombinsonpinon@oaklandca.gov</a>. Comments may also be submitted via mail to the following address:

Oakland Public Works Department Attn: Angela Robison Piñon, OVMP – Scoping Comments 250 Frank H. Ogawa Plaza, Suite 4314 Oakland, CA 94612

Please reference Oakland Vegetation Management Plan (OVMP) in all correspondence.

Pursuant to State law, comments will be accepted for 30 days after publication of this notice. Responses to the NOP must be received via the above email address, mailing or e-mail address by 5:00 p.m. on December 2, 2019. Comments will also be received at the EIR Scoping Meetings to be held as noticed below.

Commenters should focus comments on potential impacts of the OVMP on the physical environment. Commenters are encouraged to identify mitigation measures that could minimize potential adverse effects resulting from the OVMP and to identify reasonable alternatives to the OVMP.

#### EIR PUBLIC SCOPING MEETING:

The City of Oakland Planning Commission will conduct a public scoping meeting on the EIR for the Oakland Vegetation Management Plan on November 20, 2019 at 6:00 p.m. in the Council Chambers in Oakland City Hall, 1 Frank H. Ogawa Plaza, Oakland, CA.

The purpose of the public scoping meeting is to describe the proposed project and the environmental review process, and to receive verbal input. The City will consider all comments, written and oral, in determining the final scope of the evaluation to be included in the EIR.

The meeting facilities will be accessible to persons with disabilities. If special translation or signing services or other special accommodations are needed, please contact Angela Robinson Piñon at <a href="mailto:arobinsonpinon@oaklandca.gov">arobinsonpinon@oaklandca.gov</a> or at (510) 238-3707 at least 72 hours before the meeting.

**PURPOSE OF THE NOTICE OF PREPARATION (NOP):** Pursuant to CEQA Guidelines §15082(a), upon deciding to prepare an EIR, the City as lead agency must issue a Notice of Preparation (NOP) to inform the Governor's Office of Planning and Research trustee and responsible agencies, and relevant federal agencies that an EIR will be prepared. This notice is being sent to responsible or trustee agencies and other interested parties. Responsible and trustee agencies are those public agencies, besides the City of Oakland, that have a role in considering approval and/or carrying out the project.

The purpose of the NOP is to provide information describing the project and its potential environmental effects to affected agencies, so that they may comment on the scope and content of the information to be included in the EIR. CEQA Guideline §15082(b) states: "... [E]ach responsible and trustee agency and the Office of Planning and Research shall provide the lead agency with specific detail about the scope and content of the environmental information related to the responsible or trustee agency's area of statutory responsibility that must be included in the draft EIR. The response at a minimum shall identify: (A) The significant environmental issues and reasonable alternatives and mitigation measures that the responsible or trustee agency, or the Office of Planning and Research, will need to have explored in the Draft EIR; and (B) Whether the agency will be a responsible agency or trustee agency for the project." The City encourages responsible and trustee agencies and the Office of Planning and Research to provide this information to the City, so that the City can ensure that the Draft EIR meets the needs of those agencies.

Once the Draft EIR is completed, notice will be given, and the Draft EIR will be made available for review. Copies will be sent to all responsible and trustee agencies, to persons or entities who comment on this NOP, and to any person or entity that requests a copy. The Draft EIR will also be available for review at the Oakland Fire Department, Fire Prevention Bureau Offices located at 250 Frank H. Ogawa Plaza, Suite 3341, Oakland, CA.

Following the close of the public review period for the DEIR, the City will prepare a final EIR, incorporating and responding to all comments received during the public comment period, for consideration by the Planning Commission, at a date for which notice shall be provided. As required by CEQA (§21092.5), the final EIR, including written responses to the comments submitted by public agencies, will be provided to commenting agencies at least 10 days prior to certification.

**PROJECT LOCATION:** The areas included within the OVMP encompass City-owned parcels and the areas within 30 feet of the edge of roadsides located within the City's Very High Wildfire Hazard Severity Zone (VHFHSZ) as designated by CAL FIRE, and defined in Section 4904.3 of the Oakland Fire Code (Oakland Municipal Code Chapter 15.12). Specifically, as shown in Figure 1 (attached), the OVMP Area includes: 419 City-owned parcels, ranging in size from <0.1 acres to 235 acres and totaling 1,924 acres. Parcels have been divided into the following categories: urban and residential (51.2 acres), canyon areas (188.7 acres), ridgetop areas (130.2 acres), City park lands and open space (1,522.9), other areas (24.5 acres), and medians (6.1 aces). "Other areas" are developed City-owned properties in the OVMP Area that include fire stations (nos. 6, 7, 21, 25, and 28), City facilities (parking lots, police stations), paved areas, and parks and playgrounds (e.g., Montclair Park). The OVMP also includes roadside areas along 308 miles of road within the City's VHFHSZ, which includes surface and arterial streets, State Routes 13 and 24, and Interstate 580. The parks, recreational and open space areas discussed in the OVMP are as follows: Beaconsfield Canyon, Garber Park, Dimond Canyon Park, Shepherd Canyon Park, Leona Heights Park, North Oakland Regional Sports Complex, Grizzly Peak Open Space, City Stables, Sheffield Village Open Space, Knowland Park and Arboretum, King Estates Open Space Park, Joaquin Miller Park, Tunnel Road Open Space, Marjorie Saunders Park, and Oak Knoll.

**PROJECT DESCRIPTION:** The City has determined that there are areas within Oakland that are at high risk of wildfire, and that vegetation management/fuels reduction will significantly reduce wildfire

risk. The OVMP outlines a framework for managing fuel loads and vegetation on City-owned properties and along roadways in the City's VHFHSZ to reduce the likelihood of a catastrophic wildfire, such as the 1991 Oakland Hills Fire. Implementation of the OVMP would involve thinning, pruning, removal, and otherwise modification of trees and vegetation within the OVMP area to reduce the likelihood of a wildfire occurring and to minimize/slow the spread of a wildfire, should one occur. The City has identified the following primary goals to guide preparation of the Plan and its implementation:

- Reduce wildfire hazard on City-owned land and along critical access/egress routes within the City's designated VHFHSZ;
- Reduce the likelihood of ignitions and extreme fire behavior to enhance public and firefighter safety;
- Implement practices to avoid or minimize impacts to natural resources;
- Maintain an active role in regional efforts to reduce wildfire hazard in the Oakland Hills.

The goals, objectives, and recommendations identified in the OVMP are based on a combination of evaluating existing field conditions and current vegetation and fire risk conditions at City parcels; analyzing spatial datasets of environmental and wildfire risk factors in a Geographic Information System (GIS); conducting GIS-based analysis and modeling to identify areas that may be subject to extreme fire behavior; identifying locations within the OVMP area that may present increased ignition potential or otherwise contribute to increase fire hazard; and receiving feedback and guidance from many stakeholders through various meetings, site visits, and written comments.

The OVMP describes various vegetation management techniques that may be employed depending on site conditions, including hand labor, mechanical processes (e.g., mowing), herbicide use, and grazing. Appropriate vegetation management techniques to be employed at a specific site would be identified by Oakland Fire Department personnel during annual workplan development. On an annual basis, OFD staff would conduct field assessments of vegetation conditions in the OVMP area to guide development of such annual vegetation management work plans. These plans would identify specific treatment types, area or properties to be treated, implementation timing, and other monitoring and tracking needs.

The OVMP also identifies best management practices (BMPs) to be implemented during vegetation management activities to reduce or avoid impacts to natural resources present in the OVMP area.

The revised Draft OVMP is available for public review at the following website: https://oaklandvegmanagement.org/#documents.

**ANTICIPATED ENTITLEMENTS AND APPROVALS:** Implementation of the OVMP may include approvals from the following agencies:

- Oakland City Council
- Oakland Planning Commission
- U.S. Fish and Wildlife Service (USFWS)
- California Department of Fish and Wildlife (CDFW)
- Bay Area Air Quality Management District (BAAQMD)
- Regional Water Quality Control Board (RWQCB)
- California State Historic Preservation Office (SHPO)
- California Department of Transportation (Caltrans)

**PROBABLE ENVIRONMENTAL EFFECTS AND PROPOSED SCOPE OF THE EIR:** The EIR will analyze and disclose the direct and reasonably foreseeable indirect potentially significant environmental impacts of implementation of the OVMP (CEQA Guidelines §15126.2, §15130). Where significant impacts are identified, the EIR will describe potentially feasible mitigation measures that could minimize significant adverse impacts (CEQA Guidelines §15126.4).

Topics to be analyzed in the EIR, include but are not necessarily limited to the following:

- Aesthetics
- Agricultural and Forestry Resources
- Air Quality
- Biological Resources
- Cultural and Historic Resources (including Tribal Cultural Resources)
- Energy
- Geology and Soils (including Geological and Seismic Hazards)
- Greenhouse Gas Emissions/Global Climate Change
- Hazards and Hazardous Materials
- Hydrology and Water Quality

- Land Use and Planning
- Mineral Resources
- Noise and Vibration
- Population and Housing (including Growth Inducement)
- Public Services (including Police Services, Fire Protection Services, Parks and Schools)
- Recreation
- Transportation
- Utilities and Service Systems
- Cumulative Impacts

Potential issues and impacts to the existing environment are summarized below. These topics will be further evaluated in the Draft EIR.

Aesthetics – Vegetation management activities will impact trees in the OVMP area and will be visible along public roads, highways and parks, and open space. In some cases, vegetation management activities will be visible from private properties that abut parks and open space. In addition, some vegetation management activities will be visible from State Route 24, a portion of which has been designated by the State as a scenic highway (east end of Caldecott Tunnel). The activities proposed under the OVMP would not create a new source of substantial light or glare. The Draft EIR will evaluate whether the OVMP would adversely affect the existing visual character or quality of the Plan area and its surroundings.

Air Quality – Vehicle and equipment emissions generated by OVMP activities may impact air quality. The Draft EIR will describe the potential short- and long-term impacts of the OVMP on local and regional air quality based on methodologies stipulated by the Bay Area Air Quality Management District (BAAQMD) and will include any required mitigation measures to address air pollutant emissions generated by the OVMP.

**Biological Resources** – The OVMP area includes plant and animal species that are identified as candidate, sensitive or special status species (i.e. "protected species") by the California Department of Fish and Wildlife and/or U.S. Fish and Wildlife Service. In addition, there are riparian habitats and sensitive natural communities within the OVMP area. The Draft EIR will examine the potential for substantial adverse effects on biological resources.

**Cultural and Tribal Cultural Resources** – The analysis in the Draft EIR will assess the potential for ground disturbing activities associated with the OVMP to damage or destroy recorded or unrecorded archaeological sites and paleontological resources, and will include the results of consultation with Native American representatives. The Draft EIR will also address potential effects on tribal cultural resources.

archaeological sites and paleontological resources, and will include the results of consultation with Native American representatives. The Draft EIR will also address potential effects on tribal cultural resources.

Geology and Soils - The OVMP will result in the removal and trimming of vegetation on slopes and topsoil; however, it will not result in the construction of new buildings or facilities. Therefore, the Draft EIR will evaluate the risk of geologic hazards associated with OVMP related activities.

Greenhouse Gases (GHG) and Global Climate Change - The City published a GHG emissions inventory in 2018. The City is implementing its 2020 Energy and Climate Action Plan (updated in 2018) and is developing a 2030 Equitable Climate Action Plan. Transportation is the greatest contributor to GHGs, and the OVMP would generate some additional vehicle trips, as well as emissions from equipment used for vegetation management activities. The Draft EIR will evaluate the OVMP's potential contributions to GHG emissions and assess the OVMP's consistency with state, local, and regional plans and policies pertaining to GHG emissions and climate change.

Hazards and Hazardous Materials - The OVMP has identified a number of possible fuel reduction techniques, including the use of vehicles and mechanical equipment that require fueling. The Draft EIR will evaluate the potential for increased risks associated with potential uses or accidental release of hazardous materials within or near the OVMP area. In addition, the Draft EIR will identify, evaluate and propose mitigation measures to address potential hazards.

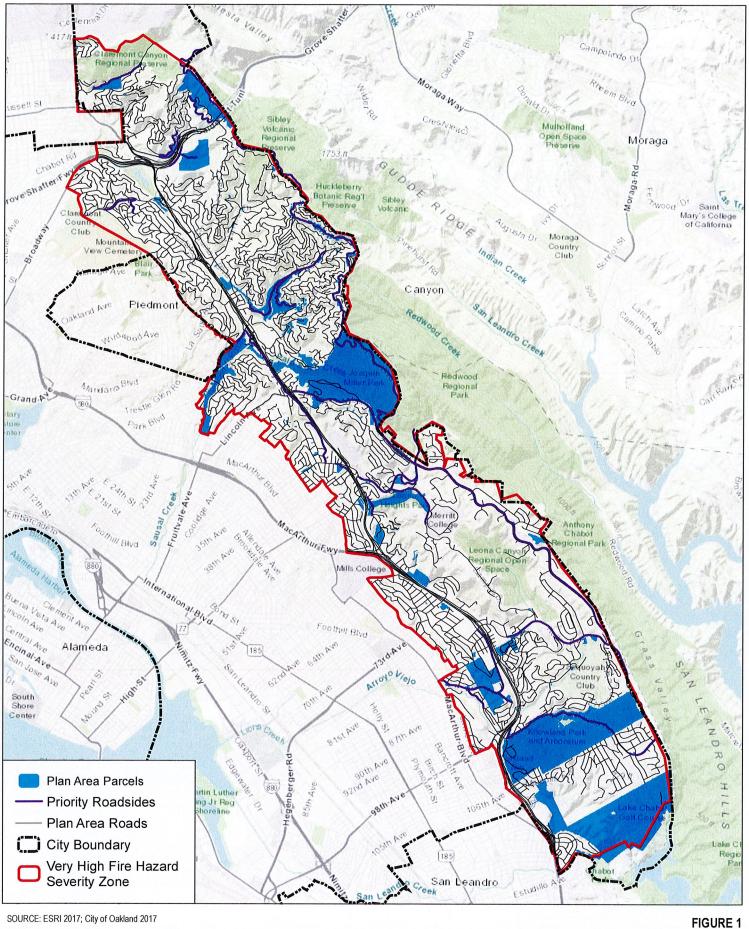
Hydrology and Water Quality - Water resources within the OVMP area includes perennial creeks and intermittent water sources. These resources may be impacted by vegetation management activities. The Draft EIR will identify the potential for vegetation management activities to alter existing drainage patterns and impact water quality.

Noise - Certain vegetation management methods proposed under the OVMP (such as the use of mechanical equipment to remove vegetation) would result in short-term generation of noise above ambient levels while those activities are taking place. The Draft EIR will consider whether the implementation of vegetation management activities will: exceed established standards in the City's General Plan and noise ordinance, and other applicable standards; have the potential to expose people to excessive ground borne vibrations and noises levels; and result in a substantial temporary or periodic increase in ambient noise levels in the OVMP area.

The Draft EIR will evaluate cumulative impacts of the OVMP, including the effects of other past, present, and reasonably foreseeable projects in the vicinity (CEQA Guidelines §15130). The Draft EIR will also identify and examine a range of reasonable alternatives to the OVMP, including, but not limited to, a No Project Alternative (Guidelines §15126.6).

Attachment:

Figure 1, Location Map



SOURCE: ESRI 2017; City of Oakland 2017

**DUDEK** &

**Location Map** 

5,900 Feet 2,950